STATE OF CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

CALIFORNIA ENERGY COMMISSION

EN BANC HEARING

IMPLEMENTATION OF AB 1890

Wednesday
October 16, 1996
10:00 A.M.

1516 Ninth Street
Sacramento, California
Hearing Room A

REPORTED BY: S. RICE

COMMISSIONERS PRESENT

CHARLES R. IMBRECHT, CHAIRMAN
SALLY RAKOW, VICE CHAIR
MICHAL C. MOORE
DAVID A. ROHY
JANANNE SHARPLESS

STAFF PRESENT

(Alphabetically Listed)

Jonathan Blees

Bill Chamberlain

Mike DeAngelis

Nancy Deller

Linda Kelly

Ronald Kukulka

Marwan Masri

Betty McCann

Dan Nix

Stephen Rhoads

Kent Smith

ALSO PRESENT

(Alphabetically Listed)

D.W. Aitken, Union of Concerned Scientists

Christo Artusio, Environmental Defense Fund

Vince Bartolomucci, San Diego Gas & Electric

Larry Berg, Ballard Power Systems

Michael Boccadoro, Ag Energy Consumers Association

Carl Blumstein, University of California

Traci Bone, Texas Ohio Energy; Davis Wright Tremaine

R.T. "Hap" Boyd, ZOND Corporation

Barry Butler, Solar Energy

Peter Carroll, Solar Turbines

Ralph Cavanagh, Natural Resources Defense Counsel

Lloyd Cluff, Seismic Safety Commission; Pacific Gas & Electric

Jim Cole, California Institute for Energy Efficiency

David Gamson, representing CPUC Commissioner Neeper

John Grattan, Miller, Karp & Grattan

John Guardalabene, Pacific Gas & Electric

Brent M. Haddad

George Hay, Electrical Power Research Institute

Herb Healy

Tom Hinrichs, Geothermal Energy Association

Lon W. House, ACWA

John Iannucci, Distributed Utility Association

ALSO PRESENT

(Continued)

Drake Johnson, SoCal Edison

Bob Judd, Biomass Energy Alliance

Stanley K. Kataoka, Pacific Gas & Electric

Richard Kelley, United Solar Technologies

Jamie Khan, Texas Ohio

Betsy L. Krieg, Pacific Gas & Electric

Marvin Lieberman, Electric Power Research Institute

Jane Luckhardt, Marron, Reid & Sheehy

Jody London, Working Assets

William V. Manheim, Pacific Gas & Electric

Chris Mayer, Modesto Irrigation District

Jeff Meith, Oakdale Irrigation District

Robert Mount, Fresno Irrigation District

Robert Mussiter

Les Nelson, Solar Energy

Nancy Rader, American Wind Energy

Wayne Raffesberger, Coast Intelligen, Incorporated

Barbara Sujak, Pacific Gas & Electric

Cindy Sullivan, South Coast Air Quality Management District

Jan Smutny-Jones, Independent Energy Producers Association

Kathy Treleven, Pacific Gas & Electric

V. John White, CEERT

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2 CHAIRMAN IMBRECHT: Let me welcome you to the first of
3 what will undoubtedly be many En Banc hearings of the Energy
4 Commission relative to our responsibilities for the implementation
5 of Assembly Bill 1890.

As we traditionally do, and I know this will start things off with a bit of confusion, but if I could ask you all to please rise and join Commissioner Rakow in the Pledge of Allegiance.

[In Unison]

VICE CHAIR RAKOW: I pledge allegiance to the flag of the United States of America, and to the Republic for which it stands, one nation, under God, indivisible, with liberty and justice for all.

CHAIRMAN IMBRECHT: Clearly we have a long agenda to consider today, but I would like to make a few opening comments, then invite my colleagues to also offer their views as well.

Certainly in the context of the failure to reach consensus on some of the issues that have been assigned to us during the closing days of the Conference Committee and the requirement that we must return to the Legislature to report upon and make recommendations, I'd like to stress at the outset that it is extraordinarily important that we have as much cooperation as is humanly possible in these deliberations.

We do have a large agenda, and I think it's pretty clear

from the events that have happened in the last few days,

particularly the merger of SoCal Gas, and San Diego Gas and

Electric, that in many respects we're not just talking about the

electric industry, but we're really talking about the energy

industry or at least the utility side of the energy industry

within California.

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well.

- I want to make it clear that literally on the day that
 the Assembly passed 1890 that we began to plan for implementation.
 We realized that we're talking about the re-invention of not only
 the industry but also of governments' response to the industry as
 - About ten days ago all five of us conducted an offsite to undertake a strategic replanning of the Energy Commission. And so while we're interested in your views about how to implement the provisions of the bill today, we'd also welcome your views about how to reinvent this agency.
 - We are proposing today to assign the responsibilities for our particular task for implementation to two new committees and to several existing committees here within the Commission. We contemplate that the committees will deliberate during the months of November and December, and that the Commission will return to En Banc hearings beginning shortly after the first of the year.
- 23 All five of us have distinct interests in the wide range 24 of issues that are before us, and we also want to make sure that 25 we conduct the most open public process possible.

We do not contemplate making decisions today. Our objective is to ensure that we are considering all the issues that you deem important relative to our responsibilities and also to conduct some planning about how we proceed with that process to ensure that there is, in fact, active and open public participation. Not just here in Sacramento, but, frankly, throughout the state.

I would ask as you make your comments today that to the extent we can avoid repetition, obviously we can ensure a more efficient use of our time. And, therefore, to the extent that other speakers have previously made a point with which you agree, if you would simply indicate that that is your perspective as well, I think that all of us will be better off.

I'd also like to note that Susan Gefter and Josie Comphel are in the back of the room. There are special forms that we have prepared to provide insurance that you're added to the appropriate mailing lists for each of the particular dockets that are before us.

I'd also note that in our efforts to try to ensure that we provide as much communication relative to this process as possible, the Energy Commission today is reportedly the first governmental agency to use the Internet to broadcast a live public hearing at this hearing on electric industry restructuring.

We have attempted to ensure that all of the members of the various working groups that have been composed under the

1 auspices of the Public Utilities Commission, as well as energy
2 media and computer editors, are aware of this opportunity.

I simply would suggest to you that if you believe this is an important addition to our efforts to try to communicate, please let us know, and we'll make every effort to include this as an option in the future as well.

When I mentioned to you that we are proposing to make several assignments relative to our existing committee structure here at the Commission and to create some new committees, I'd like to just briefly outline what we do contemplate considering before the close of our hearing today.

Now the first is that we would assign to the Budget
Management Committee the responsibility for overseeing our
participation in the creation of the ISO and the WEPEX Boards,
and, also, I should say the Oversight Committee as well. The
Budget Management Committee is composed of myself and Commissioner
Rakow.

Secondly, we would propose assigning explicitly to the Electricity Report Committee the responsibility for overseeing the CTC exemption allocation for the irrigation districts.

We would also explicitly add to the responsibilities the Conservation Report and Programs Committee the responsibility to oversee our comments relative to the demand side management programs that are under the auspices of the Public Utilities Commission.

- I should indicate, as well, first the Electricity Report
 Committee is composed of Commission Rohy and Commissioner
 Sharpless. The Conservation Report and Programs Committee is
- 4 composed of Commissioner Sharpless and Commissioner Rohy.
- We would also propose assigning to the Research and
 Development Committee the responsibilities for the R&D programs
 that are also considered within the bill.
- Then we propose the creation of two additional
 committees. First a Renewable Program Committee composed of
 Commissioner Moore and Commissioner Sharpless to oversee all of
 the many issues associated with that aspect of the legislation as
 well.
 - And finally, a Market Structure Committee, again composed of Commissioner Moore and Commissioner Sharpless to oversee and provide policy oversight for Staff participation and technical committees involved in developing guidelines, procedures and other mechanisms required to implement the competitive market structure of the legislation.
 - With that, I will simply say we should move on to our agenda, but first I'd like to encourage my colleagues to offer their opening comments as well.
- 22 Commissioner Rakow.

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- VICE CHAIR RAKOW: Thank you, Chairman Imbrecht.
- The Governor and the Legislature vested the Energy
 Commission, as you know, with several critical tasks. Two of

1 which I would like to comment on at this time.

The Commission is given the purse strings to

California's renewable resource industry and the future of the

public interests of research, development and demonstration of

energy technologies. These are really, as you know, are not

simple exercises. And we take this responsibility, as Chairman

Imbrecht just mentioned, very seriously. And we have a clear

understanding of the gravity of what is at stake.

The renewable industry started with a bang with PURPA almost 20 years ago. The industry, except for those truly competitive resources, is now literally on the cliff. The renewable constituency, the Legislature and the Governor have deemed the importance of the industry to California's economy environment in the future.

So all of us here today are responsible for shaping that future. And this is not an easy task, but as one Commissioner I believe that our goal should be to shape a plan that will not only sustain but to build a bridge into the market and enable renewables to compete. We should not be in a position of just passing out the dollars in that plan.

Without getting into a lot of substance, let us examine the facts of the existing renewables. We have today about 600 renewable projects with an installed capacity of just over 5700 megawatts producing almost 29,000 gigawatt hours per year. In 1994, renewables accounted for 10 percent of the installed

1 capacity and 11 percent of the state's energy.

Without question, this is a very solid contribution from existing renewables. Yet the question that faces us is: Who's going to survive, and who will be departing?

To place that funding that we have from the Legislature into perspective, the 29,000 gigawatt hours of annual energy over four years, you divide this by the maximum 60 percent of the total \$540 million, results in 2.8 mills or 28 hundredths of a cent per kilowatt hour.

As a comparison the current price of non-firm energy is 15 mills per kilowatt, and the price for as available energy under the standard offer contracts is about 20 mills per kilowatt. And considerable higher for capacity and energy. So the life ring for existing renewables does not offer much floatation in any stormy sea ahead.

Research, development, demonstration and market transformation brings us into another area. A few of the naughty matters that are going to confront us are the funding levels between T&D and non T&D research and development. The categories of R&D activities, the eligibility criteria, maximizing and coordinating the efforts of all utilities, both investor-owned and publicly-owned, in order to get the best product for each dollar spent, we must also look at coordination with renewables to avoid double spending.

So we're very indebted for the excellent work that has

- 1 been done already by the working groups. Many of you are here
- today who have been associated with these working group reports,
- and we hope that you will continue to be working with us as we try
- 4 to resolve these problems and come up with some really viable
- 5 plans.
- 6 Thank you.
- 7 **CHAIRMAN IMBRECHT:** Thank you.
- 8 Commissioner Sharpless.
- 9 COMMISSIONER SHARPLESS: Yes. Well, as you've
- 10 remarked, Chairman Imbrecht, this is a long agenda, and I am
- 11 looking forward to hearing from the stakeholders both in terms of
- 12 the issues that they would like us to consider and also process
- questions that they will hear from the Staff. So I'm not going to
- 14 belabor long comments.
- I would just say that I am pleased that the Legislature
- 16 has shown their confidence in the Energy Commission to assign
- these important topics to this agency.
- 18 As Vice Chair Rakow has indicated, I think we're at a
- 19 critical juncture here, and as people often remark, in challenges
- 20 come opportunities. I view this as an opportunity.
- The Energy Commission has looked at renewables and
- research and development as areas that further the goals and
- objectives of California's energy policy, and I think that we have
- 24 an opportunity here to now look at what's going on in the
- competitive market and design a system where we can continue to

- 1 pursue these worthwhile goals.
- 2 So I'd like to leave my comments short and pass it on to
- 3 my next colleague.
- 4 CHAIRMAN IMBRECHT: Commissioner Rohy.
- 5 COMMISSIONER ROHY: Thank you, Chairman Imbrecht.
- 6 I'd like to echo my fellow Commissioners, welcome to the
- 7 En Banc today and to add a few thoughts.
- That we have a lot of material to cover here today, as we've said, and we've got a lot of work to do over the next few
- 10 months. As many of you see when you look out your rearview mirror
- on your car, it says the objects in this mirror may be closer than
- 12 you see. I would say the days on the calendar are closer than we
- think. So as we look forward, there is a lot to do.
- And as Chairman Imbrecht said, it's how we do things,
- 15 it's very important. We need to work as we usually do in our open
- 16 public process but expand it as we see here from this fine
- 17 participation today. The results of our activities, for instance
- in renewables and R&D, will affect Californians and that industry,
- but also others, the ratepayers, and we must make sure that those
- people all have an active voice in what we're doing in the next
- few months.
- I'd like to remind ourselves, all of us, that we are
- here to implement what the Governor and the Legislature has set
- into law which is a very important task. It's challenging to
- implement well, and we have a short time to do it.

Let's see. I want to not repeat a lot of comments that have already been said here. But we don't have the luxury of striving for absolutely perfect solutions, but we want to accommodate all the parties and their input here. And we want simple and practical solutions. Because the world is changing, the marketplace is changing, as Commissioner Imbrecht said in his opening remarks, with the changing in the utilities here in California. We will be not on a stable platform of assumptions, but the world around us will be changing as we go forward.

So keeping our solutions simple and direct is one of the key ways I'd like to do business. I'm prepared to work hard with the rest of my fellow Commissioners, and as whatever the assignments turn out at the end of the day, to cooperate fully with all of those here on the dais with me and with you in the audience. So I will pass it on now.

16 CHAIRMAN IMBRECHT: Okay, thank you. Commissioner
17 Moore.

COMMISSIONER MOORE: Yes, very briefly, Mr. Chairman, I agree with the remarks that you made earlier to open this and would suggest that it's easiest to see this in the context of a changing Commission or a Commission that's attempting to adapt to a rapidly changing energy world, and the hearings that we'll hold should be seen in that context. They should be seen as a flexible field event where we're trying to hold as many hearings as possible, trying to gather as much information and make a report

- 1 back to our colleagues for action in the shortest amount of time
- 2 possible.
- 3 But I think that means for all the Staff who are
- 4 listening that we're going to demand extraordinary and perhaps
- 5 unique assignments from the Staff as well. We may have to cross
- 6 divisions in order to get the talent that we need on an
- 7 incident-by-incident or a hearing-by-hearing basis. So we'll be
- 8 looking to the Staff. We'll be looking to the stakeholder
- 9 community as well for a lot of cooperation in order to accommodate
- 10 our needs in the time frame that's involved and accomplish our
- 11 tasks.
- I look forward to it, and I think it's going to be very
- 13 exciting and very challenging time.
- 14 CHAIRMAN IMBRECHT: Thank you very much.
- Our process today is going to be that with respect to
- 16 each topic we're going to ask our Staff to outline in a fairly
- 17 succinct fashion the issues they believe to be the most critical
- 18 for our consideration. We will then turn to public comments and
- invite you to add, subtract or expound upon the points which they
- have made.
- 21 And so let me begin by introducing Mr. Steve Rhoads, our
- 22 Executive Director, who will assign or describe the Staff
- assignments.
- MR. RHOADS: Thank you very much, Mr. Chairman.
- We, as Staff, recognize the importance of AB 1890 by

- Assembly Brulte. We regard it definitely as the most important piece of legislation this decade. And in particular our highest priority will be to focus on the three areas in the bill that we are directly responsible for. The areas of the renewables, the
- 5 RD&D and the irrigation districts. And we have tried to focus and reorganize our Staff for that particular purpose.
 - For each area we have assembled a team of analysts and led by a project manager. For renewables, the project will be managed out of the Development Division, and Nancy Deller is the Division Chief. And Marwan Masri is the Project Manager.
- 11 And would the two of you please stand?
- 12 For the irrigation districts. the project will be
 13 managed out of our Forecasting Division, which is Dan Nix is the
 14 Project Manager. I mean is the Division Chief. And Linda Kelly
 15 is the Project Manager. I don't know if they are in the audience
 16 right now. They are probably waiting in the wings, but you will
 17 meet them very very shortly.
 - And also for the RD&D, that is also being managed out of our Development Division with Nancy Deller and Ron Kukulka is the Project Manager. Is Ron here? He is not. And Mike DeAngelis.
- 21 Mike DeAngelis, would you?

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I want to say one other thing on the Internet. As the
Chairman mentioned, this is the first real audio that we know of
for a government agency. The other thing that's unique about this
is that this is being recorded. And by this evening we will also

- 1 have it up on the Internet so that people will be able to play it
- 2 back. Okay. Fast forward it. And you might bear that in mind
- 3 when you are speaking.
- 4 CHAIRMAN IMBRECHT: I wish we could do that.
- 5 [Laughter]

we are looking forward to it.

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- MR. RHOADS: And the only thing that we also ask is
 that you speak fairly close to the microphone so it will pick it
 up better. But it's a very unique day for many many reasons, and
- 10 With that, I'd like to turn it over to Nancy Deller.
- 11 MS. DELLER: Well, with my voice today, I don't know that I'm a good person to be on tape.
 - I was going to show a slide, but it's obvious that that won't be possible I think with this room. But I would like to just briefly go over what we have to do according to AB 1890 with regard to renewables. What's required in the report that we have to submit. And then turn it over to Marwan to go through some background information on renewables to put the activity in perspective. And a lot of that will deal with what I think Commissioner Rakow was mentioning earlier. And then to also go through the issues that are in the appendix.
- 22 As Commissioner Rakow mentioned, AB 1890 provides at
 23 least \$540 million for in-state operation and development of
 24 existing new and emerging renewable resource technologies. The
 25 bill also requires that the Energy Commission submit a report by

1 March 31, 1997, which, as Commissioner Rohy was mentioning, is not 2 that far away. And this report is to have recommendations for 3 market based mechanisms to allocate the funds, the 540 million.

These market base mechanisms, according to AB 1890, as laid out in the bill would, should, reward the most cost effective renewables, should implement a certification process for renewable providers, should allocate funds between existing, on the one hand, and new and emerging renewables on the other hand with a floor of no less than 40 percent for either category. So there would be no less than 40 percent. So a category could go up to 60 percent, but nothing would be funded at less than 40 percent.

The report, the market mechanisms in the report, should also allow customers to receive a CTC rebate from the fund or reduction in electricity bills, should allow voluntary contributions from customers, should allow a direct access incentive and should utilize financing and other mechanisms to maximize the effectiveness of the funds.

That's quite a challenge. But in addition, the report is also to consider, take into consideration, the need for mechanisms to ensure that cogeneration facilities that utilize energy from environmental pollution in its process, or micro cogen facilities of less than one megawatt, remain competitive in the electric services market.

We're also supposed to look at whether fuel cells should be treated as fuel switching for the purposes of application of

- 1 the CTC, the competitive transition charge. And we're also
- 2 supposed to consider the non-energy benefits of biomass based on a
- 3 report that CAL EPA will be doing in consultation with us. That's
- 4 also due the end of March 1997.
- 5 And we're also supposed to take into consideration the
- 6 municipal utilities surcharge funds that will be used for
- 7 renewable resources.
- 8 So this is obviously quite a challenging report with
- 9 lots of different issues in it.
- 10 And with that, I'd like to turn it over to Marwan.
- 11 MR. MASRI: Thank you, Nancy.
- I also had a few slides I intended to show and won't be
- able to show them. There were two sets. One is the background
- information was covered to a large extent by Commissioner Rakow's
- introduction.
- I would like to add to that, however, just to set the
- 17 context. We know we have a lot of renewables in California
- installed on the ground today. We had a few years back, Staff has
- done a survey about what the potential, technical potential, for
- 20 renewable resources in the state is. And we found out that it's
- 21 huge. There is about 73,000 megawatts of resource potential out
- there in California that could technically be developed or it is
- technically feasible to develop.
- What we have in the ground today, as much as it is,
- other than anywhere in the world, is only six percent of the total

potential of renewables in the state. So there's quite a bit left remaining potential here that California can have all of it or none or it or some of it. It all depends on the formulation of an implementation of proper policies.

I would like to also add to the point that Commissioner Rakow brought out which is if we were to take the whole amount of money that's available in 1890, and take 60 percent of that, which is the maximum that can be allocated to existing technologies, we get about three mills a kilowatt hour.

So the message here is this is what the economists call the problem of scarcity. And the problem of scarcity in general is that there are not enough resources to satisfy all the needs that are placed upon them. And this is an example here where if we're to equally allocate the money, which of course is economically inefficient, it will not help anybody. And, therefore, this forces decisions and choices to be made how to best utilize this opportunity in order to create a sustained, a self-sustaining market for renewables.

Much of the rest of the facts, as I said, was covered by Commissioner Rakow so I'll go now into discussing some of the major issues that appeared in the hearing notice. And I'll start with definitions.

The bill talks about the purposes of the funds for renewables is to support new and emerging technologies; as far as existing technologies, and so clearly there are some definitional

1 problems here of what is existing as of what date, for example.

The bill talks about the Commission defining what's an emerging technology and includes photovoltaics as part of that. But clearly there has to be a formal definition established of what is a new technology and what's emerging and what's existing, among other things.

The criteria for allocation of funds, of course, is going to be one of the major issues to be dealt with here. And the range can go all the way from a simple allocation, mechanically moving the money out, or to use this as a strategic opportunity to create something that really is long lasting and helps the industry to become competitive with little or no public assistance between now and the transition period of four or five years.

There are many types of market mechanisms. The allocation's supposed to be done based on market mechanism. And the bill talks about two examples of those, marketing agent and a clearing house. The issue here is what are the available mechanisms that can be utilized and which of those can be most effective in using the money, in allocating the money.

The next issue is the CTC rebates to customers from the renewable funds. This is an issue because it goes into allocating the money between the consumers and the producers really. Because there is an allowance in the bill for customers who purchase renewables to receive a rebate from the renewables fund to offset

basically their reduction in the CTC that the utility has to
collect as a result of that.

The issue here is where does the line get drawn between how much of the fund goes to customers, via CTC rebate, how much goes to producers, and the various schemes that are possible there will have very different outcomes to how developed the market is going to be for renewables. Whether we'll focus on the customer or on the supplier.

Next issue is the time profile of fund allocation. The funds are to be collected over a period of about four years, but the bill is silent on over what period of time would that money be allocated.

Now there's a difference here between existing and new. Obviously, new is not here now, and new needs a period of time in the future in order for, it needs a gestation period, a lead time, and so on. So the question here is how far in time can we go in allocating these funds in particular for a new and emerging technologies.

Other parts of the bill have some provisions that, in my mind, impact how we do this renewables report and then funds the allocation funds. One of those is the granting of direct access preference to customers who purchase more than half or one-half or more of their load for renewable providers as satisfied by the Commission here.

The question here is how much of an incentive is that

likely to be for customers to purchase renewables, and how much is that likely to result in developing or supporting renewable industry out there. Because that's another form of support that we need to take account of when we're deciding how the money is to be allocated.

Another source of funding that is very vague, and really the amount's not specified at all, is that the municipal utilities are supposed to also collect or impose a surcharge for all public purpose programs. That is renewables, R&D, energy efficiency and low income, but the bill does not specify what portion of that money is to go to what, which of these four things. And so that makes it again uncertain how much money is going to be raised through that avenue to renewables and how that money is going to be utilized as well.

The third source that is not directly allocated is voluntary contributions where the bill provides for customers to give, voluntarily, money to support renewables on a fixed or variable basis. The issue here again is how much money and how it's going to be used, and the difference here is that this money collected through voluntary contributions is going to a separate fund than the money that is allocated for renewables. And I believe the bill says to a fund to be specified by the CPUC.

So the question here again is how much money would be in that fund. How is it going to be used, and how do we coordinate that with the fund that is administered here and eliminate

- 1 overlaps and double accounting and so on.
- 2 This is a brief description of some of the major issues
- 3 that we have put out.
- 4 CHAIRMAN IMBRECHT: Thank you, Marwan. That was
- 5 excellent.
- I think one of the other issues clearly is to what
- 7 extent are we capable of integrating the emerging technology piece
- 8 of renewable accounts with the R&D account to ensure that they're
- 9 coordinated and used most effectively.
- Just a couple more housekeeping announcements, and then
- 11 we'll turn to public testimony. There is a box by the door to the
- hearing room for the mailing notices. I'd also like to just make
- it clear that --.
- And let me back up by saying I'd like to introduce David
- 15 Gamson who is Commissioner Neeper's advisor at the Public
- 16 Utilities Commission. His presence is welcome today. It's a
- 17 reflection of the fact that there has been a substantial effort to
- 18 try to coordinate the activities of both commissions. And I
- should say as well other agencies of state government.
- The need for early implementation in terms of the
- creation of the ISO and WEPEX, the appointment of David Freeman as
- the trustee yesterday, the requirement for cooperation with the
- 23 Department of Personnel Administration, our efforts to try to
- streamline state contracting processes through General Services,
- 25 the need, undoubtedly, for emergency regulations to be approved by

- 1 the Office of Administrative Law, and certainly as well adequate
- 2 support from the Department of Finance for all of these
- 3 activities, has been overseen by the Governor's Office.
- I've been around the state government for a long time.
- 5 I cannot recall a time when there's been a greater effort to try
- 6 to coordinate activities from a variety of state agencies with a
- 7 recognition that fourteen-and-a-half months from now we have to
- 8 have an enormous structure in place, and that we're going to have
- 9 to deal with all of these many issues.
- 10 With that, let me begin by first introducing Mr. Drake
- 11 Johnson from SoCal Edison.
- 12 MR. JOHNSON: Good morning, Commissioners and
- 13 colleagues. I will be quite brief.
- I think that the comments that Commissioner Rakow
- focused on, a number of issues, clearly some of them have emerged
- 16 almost recently in the last few days, but rather than trying to
- debate all these issues, which is not the purpose of this, let it
- 18 suffice to say that I think that in terms of the renewable issues
- that are out there on the table that were identified as part of
- the notice are a good starting point for things that need to be
- resolved and included in the report back to the Legislature.
- 22 Edison will continue to participate in the collaborative
- effort that has taken place over the last two years or so in this
- area, and we look forward to getting started as soon as possible.
- 25 Thank you.

- 1 CHAIRMAN IMBRECHT: We're off to a good start. That
 2 was nice and succinct.
- Next, Mr. V. John White.

- MR. WHITE: Mr. Chairman, members, thank you. I don't know if I'll be as brief. I have the advantage or disadvantage of having been an active participant in the legislative process that led to where we are today.
 - To some extent the task that we attempted to accomplish through the legislative process with respect to preserving and increasing renewables in a restructured environment is incomplete, which is why we're here. Some of that incompleteness reflected the difficulty of dividing the funds and so forth, but I think it's also a testimony to the fact that we're truly in transition from the old system to the new.
- And I think your task and all of ours is to, I think, as
 Commissioner Rakow said, build a bridge to the market and hope
 that as much of what we have built can be sustained as possible.

 But I think more importantly that we can go forward.
 - I have a couple of observations about structure and about the Commission's role. I think, as you all know, the evolution of the allocation authority was something that actually played out quite late in the legislative process. As late as two weeks before the end there was talk of these funds all going to other places. There was talk about the RD&D stand at the PUC, and there was talk about the renewables going to the Energy Finance

1 Authority.

I think one of the concerns that all the stakeholders

had at that time about this Commission's role and that some still

have is the perception of high transaction costs and high

administrative expense of participation and of allocating these

funds through this agency's processings.

We have a history of robust and thorough hearings at the Energy Commission. Many of you have done siting cases. I'm sure all of you have except perhaps the newest Commissioners. We have, some of us, done several cycles of electricity reports. And I think it's important that for renewables, as was described earlier, this is sort of the life blood. This allocation of funds and also the policy that I think you as a Commission can help us develop is very vital.

One of the things this Commission has sought to do, I think, in the course of the restructuring is to keep in mind for the market enthusiasts the need for oversight, the need for monitoring, the need for outcomes to be assessed against promises and commitments. And I think that's an ongoing function. I don't think we have come so far in the new market that we can do without government oversight and policy oversight.

If 1890 has a weakness, it is that it lacks in these respects. And to some extent the funding that we have now to administer is a function of that. Basically it's all we have, is the money, and the beginnings of a policy. And I think how you

1 choose to, and we all interact to produce a result, is going to be 2 the next step in building a policy.

And I think one of the things we got to keep in mind is that the market is going to pose on all of the participants an extraordinary discipline. Efficiency, cost, is going to matter a great deal. And you all need to be part of that efficiency and cost conscious process.

And I think that one of the things as we look at different mechanisms we have to examine the relative virtues, not just of the relative, the claims, but of how we're going to get there.

In the case of RD&D we have existing contract management functions at the University of California and with EPRI that are substantial. I don't know that we need to recreate one here. On the other hand, we have to have political accountability for the allocation of those funds. It is not just an administrative fund. It is a policy process as the Staff has noted that.

So I think in the case of the new renewables, I think one of the things that Staff mentioned was the sort of focusing on the customer versus focusing on the supplier. And, you know, the organization that I'm most identified with is, on this debate, is the Center for Energy Efficiency Renewable Technologies which includes environmental groups and end suppliers both.

We like to think that we're trying to watch out for the new customer and the supplier, to that customer who wants to buy

renewables. We believe that the new market has left very little in the way of opportunity for traditional renewable resource acquisition.

Project financing through long-term contracts is virtually not an option. We're talking balance sheet financing and a customer based purchase decisions. The utilities and the other market participants greatly resisted the notion of mandates on the purchases.

I happen to think that a mandate on the purchase is not an unreasonable thing, but there are no mandates on the new market with respect to minimum levels of purchase of renewables. So we have to get the customer to want to buy them. And I actually think that's not as hard as one might think, although I think there's barriers along the way. And I hope this Commission will take an interest, as it has traditionally, in helping remove the barriers to renewable technologies getting to the customer.

There is a great deal of market power today remaining in the system. And the rules of the game with respect to the ISO, with respect to access to customers, with respect to unbundling, are all things as important to the renewables industry as this pot of money. And I would hope that at least there would be some significant consideration along with all of the project specific allocations between both new and emerging project proposals and existing suppliers that we not lose track of the customer.

You saw in the L.A. Times yesterday the talk about the

- 1 merger between San Diego and SoCal Gas. Not something we knew was
- 2 going to happen when we did this legislation, and perhaps new
- things will now be remembered. As Tom Willoby and Jan
- 4 Smutny-Jones will recall there's a lot of sort of things that
- 5 happened in the restructuring that I think we're all still trying
- 6 to absorb. And the merger certainly now gives us an inside into
- 7 the position of those two parties.
- 8 But one of the things that was said in the L.A. Times
- 9 article was the -- this was about customers. And I think for
- 10 renewables customers are very very important. Because we think
- 11 they're there. We have some research that we will share with the
- 12 Commission that has just come into our possession from a poll that
- is a fairly recent sampling of public sentiment on this.
- We also have been working as an organization since the
- 15 legislation to try to sort out what the customer incentive and
- 16 certification issues might be, and we hope to be able to provide
- 17 at the workshop on the 25th, which I believe is still scheduled.
- 18 Do we have a workshop?
- 19 MR. MASRI: I don't believe that's a firm date.
- 20 MS. WHITE: Whenever the first workshop is. We have
- 21 been doing some thinking about the certification process and about
- the verification process, about the licensing. We think again we
- need to have something in place that works. And it's particularly
- important and timely with respect to certifying who an eligible
- certified renewable provider for purposes of the direct access

1 phase-in opportunity.

We had a meeting last week at the PUC. This issue came up of what does the renewable direct access provision 1890 mean for the phase-in schedule. It's our position that the plain meaning of the statute is that irrespective of any phase-in, there shall be 50 percent renewable customers able to get access. So your certification process is all that is required for that to occur.

So one of the things I hope as we figure out how this is going to go forward is that we maybe structurally try to keep the customer related issues, both the CTC, or let's not call it that, let's call it the customer incentive strategy for fund allocation, needs to be looked at together with the certification issues together with the direct access provisions.

And I think we can construct perhaps a strategy that will allow us in the next four years to construct the underpinnings of a new market that will sustain and perhaps even grow the renewables energy.

If you look at the data that we have about what the public preference is, and, you know, obviously access and the amount of the premium is going to be a significant issue, but the data is there to suggest the people want to participate in this market.

So I would hope that we can look at those issues sort of together. I think for now the allocation issues between existing

and new and emerging are best left for a later time. And perhaps we can even look at customer based incentives as a way to assist existing projects.

The other issue I would like to comment on that we had something to do with was the exemption for fuel cells from CTC. This has not been highlighted a great deal, but I would point out that really all that is required for the CTC exemption to go forward for the fuel cells is for there not to be a contrary finding by this Commission that such an exemption is not appropriate.

I think that you will also need to look at the micro cogen and environmentally benign proposals for CTC exemption, but there is a presumption that fuel cells should be exempt in the statue, and we would hope that the Commission would work with the industry and others to make that go forward.

We think that fuel cells and other distributable renewables, this is the treatment that was also afforded to DSM investments of all kinds and for residential photovoltaics are exempt from CTC, any reductions in demand are exempt from CTC. This is not so much an incentive for these technologies as a prevention of disincentive, because these technologies are still going to be premiums above the market cost, but not having the CTC exemption will make them less than competitive and may be very significant during the transition.

So those are my principal comments and hope that we can

work closely with you and with the Staff and try to facilitate on
some issues where we think there is agreement.

There was a great deal more work done on renewables policy and particularly certification issues in the legislative negotiations. IEP, Steven Kelly and Jan Smutny-Jones played a very important role as the scribe of the different versions, and there was a lot of good work done, and we're trying to continue to work with them and the other market participants and hope that you can through your participation at the PUC and in this development of ISO help watch out for the interests of renewables with respect to access to the market, with respect to opportunities for them to be economic in their own right.

So thank you.

14 CHAIRMAN IMBRECHT: Thank you, John.

Before I offer any comments, is there a Lloyd Sharp in the audience? Sir, you have an urgent phone call.

My personal response would simply be, and I appreciate your comments, is that in terms of process we are talking about trying to reinvent government. And some of that flies in the face of traditional issues associated with competitive bidding, etcetera, and so I would urge you all again to work with us to try to find ways to streamline the process and to do it in a fashion that's going to enjoy legislative support as well.

I'm not sure what this reflects generally, but I have four representatives from Pacific Gas and Electric.

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1 [Laughter]
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- 2 **AUDIENCE:** Market power.
- 3 CHAIRMAN IMBRECHT: That all apparently wish to address
- 4 the same.
- 5 [Laughter]
- 6 CHAIRMAN IMBRECHT: I'm not sure who to introduce
- first. Kathleen Treleven, John Guardalabene, Barbara Sujak, I
- 8 believe, and Betsy Krieg.
- 9 MS. KRIEG: I won't be speaking.
- 10 CHAIRMAN IMBRECHT: Okay.
- 11 MS. TRELEVEN: Chairman, if it's okay, I'll go ahead.
- 12 I'm Kathy Treleven, and John is our lawyer; but I'm been the PG&E
- representative on the Renewables Working Group --
- 14 CHAIRMAN IMBRECHT: Thank you.
- MS. TRELEVEN: So I'd like to speak on that particular
- issue.
- 17 First of all, I'd like to say that I'm with Marwan in
- 18 terms of the great complexity of these issues, and PG&E is looking
- 19 forward to working with you and with the other parties in these
- 20 proceedings and as you develop your report to deal with these very
- 21 difficult allocation mechanisms as well as addressing other
- renewable issues.
- We see this as a transitional pot of money that should
- 24 go to supporting existing renewables, developing new renewables,
- and, ideally, structuring something that can be crafted to

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1 contribute to the ultimate viability of renewables in the
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- 2 competitive generation market and in the sort of post 2001 world.
- 3 We look forward to working with the process. We find
- 4 the long list of issues, the right ones, a real challenging task,
- 5 but we'll be there on the 25th and all the En Banc and committee
- 6 meetings beyond.
- 7 Thank you.
- 8 CHAIRMAN IMBRECHT: All right. Thank you very much.
- 9 Questions from any of my colleagues? And any of your
- other representatives wish to speak at this point?
- 11 MR. GUARDALABENE: Commissioner, we have
- 12 representatives for each of the three subjects, so as they come up
- the appropriate person will address the issue.
- 14 CHAIRMAN IMBRECHT: I see. Very good. Thank you.
- 15 Trying to keep my cards here organized. Next Mr. Joe
- 16 Iannucci, if I'm doing justice.
- 17 MR. IANNUCCI: Thank you, Mr. Chairman. Just some very
- 18 brief thoughts on --
- 19 THE REPORTER: Could you spell your last name?
- 20 MR. IANNUCCI: Sure. Joe Iannucci, I-a-n-n-u-c-c-i,
- 21 and I'm Principal of Distributed Utility Associates.
- Thank you again. Very very brief thoughts on allocation
- of funding research funds that the CEC will be involved in. As I
- understand it there are funds that will be used for renewables,
- there will be funds that will be used for common good R&D, and

- 1 then there are funds that will be left at the utilities for
- 2 general use. I would assume some of that for transmission and
- distribution research. All I would ask is that someone think
- 4 about the places where those interface with one another.
- 5 We've had some very exciting meetings in the last few
- 6 months. Some sponsored by the Energy Commission on distributed
- 7 energy resources. We had one yesterday that was very well
- 8 attended here. And distributed resources sit right at the
- 9 interface between renewables, transmission and distribution, and
- 10 common good R&D.
- 11 So I know it will be a very difficult chore, and I don't
- mean to make it any more difficult than it has to be, but if
- distributed energy resources are going to make it in California
- and in the rest of the world, someone's going to have to think
- about how to make sure that they get their full due.
- 16 Thank you very much.
- 17 CHAIRMAN IMBRECHT: Okay. Thank you. We'll add that
- 18 to the list.
- Mr. Bob Judd.
- MR. JUDD: Mr. Chairman and members, my name is Bob
- Judd. I represent the California Biomass Energy Alliance which,
- as you know, is comprised of 36 power plants in California
- providing about 800 megawatts of baseload electricity in the
- 24 state.
- 25 While the biomass industry is different than other

renewable facilities, it is also very much the same except on the issue of fuel cost. The biomass industry differs because we are a solid fuel technology that requires a collection processing and transporting of our fuel unlike any of the other renewables. And we use about eight million tons of wood waste in California a year as fuel.

We are quite pleased that this proceeding is taking place at the Energy Commission, recognizing the fact that no other state agency has done as much for as long for the renewables industry as the California Energy Commission.

We would offer a very few brief suggestions to you in these proceedings. One objective, perhaps redundant with Mr. Imbrecht's comments, we encourage you to seek to maximize the contributions to the funds available for support of existing and new renewables. That would argue for making recommendations for very effective voluntary contributions fund as discussed more generally in the legislation.

We would also encourage recommendations that would minimize leakage from this fund. In other words, if there is a scarcity of dollars, let us at least assure ourselves of the maximum dollars available within the context of the legislation.

The issues before us are obviously macro and micro issues. What future do we want. What's more important than the next issue. When we get into definitions, we're obviously in the range of clarification. As we define, we also then set guidance

for how to allocate the 20 percent that is at float right now. To
us, issues such as rollover CTC credits and others will deserve
serious discussion.

We consequently then recommend thoughtful development of the criteria for allocation. We think it's central to the task here. That would include questions such as: Are all renewables the same. Is it only cost that differentiates existing and new renewables. How should you value the externalities of different renewables. Do project, renewable projects, that are already at or below the theoretical market clearing price deserve financial support from this fund.

Those questions, I believe, will be addressed in the process of the working groups.

We would encourage you to give particular weight to the industry voice during the allocation of these resources. The generators rightfully should be looked to for recommendations. We hope to be able to provide you with consensus recommendation from the renewable resource generators, and we hope that the voice of the industry most affected is given a priority in your hearings.

All of us have experienced working together among the renewable generators. We have worked together for 18 months or longer. We have excellent working relationships and have demonstrated and will demonstrate to you a willingness to collaborate on solutions in this mix.

Finally, I would encourage, given the shortness of time

- and to the extent possible, simpler solutions are better. As your recommendations go back to the Legislature, our experience in the past session dealing with the Legislature is that it is easier for members to understand coherent synergistic simple solutions rather than complicated solutions, including some that we proposed ourselves that didn't make it through the process.
- To the Members of the Commission and to other

 participants we offer our full support to your effort, our

 cooperation, our participation to the extent that you need it, and

 we look forward to the next step in the process.
- 11 CHAIRMAN IMBRECHT: Thank you very much.
 - I think it's important to underscore the fact that there is also going to be a substantial turnover in the Legislature no matter who prevails come election day. And that is going to mean that it's incumbent upon us to provide an adequate amount of time for education and explanation about what we're proposing.
 - I should have said earlier that it is our objective to try to reasonably close in these issues somewhere between the middle of February and the first of March. With recognition that even though the deadline is not until March 31, we're going to need some time with all of your help to try to educate and persuade.
- So I thank you for your comments.
- Next, Mr. Jan Smutny-Jones.

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25 MR. SMUTNY-JONES: Thank you, Chairman Imbrecht.

I'm Jan Smutny-Jones. I'm the Executive Director of the Independent Energy Producers Association. And since about 1982 IEP has had the pleasure of representing a broad variety of renewables and other technologies here in California which has always made our task somewhat interesting in terms of trying to serve the needs of a very diverse industry.

We represent virtually every type of renewable out there which has made this issue in 1890 a fairly interesting one for us in terms of trying to sort out the differences of need between the different renewable resources, and we gladly hand that task off to you.

I would just like to point out that California has for many years has had very good renewable energy policy and diversity policy. I've spent many hours in this room with many of the Commissioners here, and I see Commissioner Mussiter in the back row. We have quantified every molecule of NOx in the state, of CO2, we have accounted for diversity, we've had competitive auctions; and as a result of all that activity, not one new renewable resource has been built in this state in the last ten years. Which leads us to the conclusion that policy alone won't get us there.

We happen to believe that the market that is coming out of 1890 and the work at the PUC is critical. Because we do believe, as Mr. White indicated from CEERT, that there is a very clear preference among customers for clean and renewable

resources. And so the question is is how to get to those customers.

Just a couple of quick points. There are two, I think, major tasks before this Commission. One, which I think the other parties have referred to earlier today, which is one of allocation of dollars for existing resources. As Mr. Masri pointed out this is a resource constrained problem which basically makes it imperative that the Commission maximize the ability to leverage those funds as much as possible.

And I think to ensure that not only are the funds allocated fairly, but to ensure that the funds are allocated in such a way that the facilities receiving those funds actually survive and it provides them a meaningful transition into a market structure.

I think you also need to be sensitive to the fact that all of this is dependent upon some other issues, ongoing issues, that this Commission and, in fact, most of the participants in this room have no control over. For example, how short run avoided costs will be determined in the future. This is the SRAC issue at the PUC. Very critical to who needs what in terms of a transition.

Ancillary services. There may be a future market for ancillary services and other reliability products in the future. That will have a dramatic impact on what resources actually need in order to get through the transition.

The second area is really a market one, and this is an area that the IEP plans on being very active here. We believe that the customer oriented rebate has a lot of merits to it. This will give ultimate customers a choice to choose what kinds of power they want to purchase in the future.

Again, as Mr. White indicated, there is a considerable amount of research that indicates that customers do want to purchase clean renewable resources, and we're very bullish on that. But I think we should also look to existing resources. Are there other products or services that are non-energy related that could be provided to help boost the viability of these projects.

I'm not suggesting that between now and March you need to come up with a definitive list, but this is certainly an issue that you need to consider.

Finally with respect to all of this are what are the economic development opportunities for California, specifically rural California. I think it's no big secret that a lot of these projects are in areas of this state that have been hammered by the changing economics, whether it's forestry, whether it's agriculture, whether it's any other number of other sectors of our economy, and these renewable projects provide a very real tax base and very real jobs for people in those states. So is there something else we can leverage off of with respect to economic development.

Couple of other areas. Certification. Mr. White

suggested that this is an area. I personally believe that this is going to be critical for this Commission to assist us, the remaining of us in the private sector right now working on this issue, but in the future it's going to be important that customers know what they're buying. Much as you go to the market and buy non-fat yogurt. You know what that means. You don't have to study the label to know what it means. That kind of certification in the future needs to be available for renewable resources, and it needs to be non-obtrusive and fairly easy to apply.

Education, I think, is going to be critical. And this is one area that I think has been lacking throughout this debate is we are on the verge of a complete restructuring of the utility industry. If you go home and talk to your neighbors about this, I think you'll be profoundly surprised by the fact that very few of them understand that.

And with respect to renewables, I think very few people understand that they will actually have a choice to exercise their preference for purchasing clean resources in the future.

So one of the issues with respect to when you report back to the Legislature is what, if anything, needs to be done to expand the level of an education process. Sort of a generic you will have the power to choose in the future.

Finally, simplicity. And Mr. Judd referred to this earlier. There is a roomful of policy-wonks behind me. This group of people, and I'm one of them, are quite capable of taking

- this discussion and going on for years in terms of trying to find the perfect policy. There is no perfect policy. We spent all
- 3 summer trying to find one. We spent many awkward moments before
- 4 Senator Peace's committee trying to piece one together. There, we
- 5 were unsuccessful.
- 6 So I think the KISS rules here. Keep it simple stupid.
- We're going to need to have something that is easily understood by
- 8 the Legislature in terms of what they actually need to do next
- 9 year. It has to be simple for the customers.
- 10 And then finally I think by way of simplicity we have to
- 11 be very careful that this is as non-intrusive as possible.
- 12 Chairman Imbrecht talked about where we were in essence trying to
- reinvent government, and I think that's a good thing. And we need
- 14 to be important, the important point here is we can't just
- 15 reinvent the processes that we're all used to both here and at the
- 16 PUC, but we're going to have to rely on, I think, and look for new
- mechanisms in the market really to push these renewable policies
- 18 forward.
- I am personally very bullish on this. I think that we
- have a real opportunity here to actually move renewables from the
- 21 doldrums and actually see some new megawatts built in the next
- couple of years. And we look forward to working with you between
- now and March on that effort.
- 24 Thank you.
- 25 CHAIRMAN IMBRECHT: Thank you. I think one of the

- 1 things that we need, and I would encourage the input of others as
- well as you, Jan, is what do we need to take on for March 31, and
- 3 then looking at the remainder of the year relative to some of this
- 4 market development and public information issues.
- I think everyone knows that for roughly three years we
- 6 have advocated a policy of maximum choice for the maximum number
- of consumers. We have known for a long time that we're going to
- 8 have to step up our efforts in terms of market information. And
- 9 whether all of those questions need to be addressed by March 31st
- or not, I think is an issue that I would welcome any input from
- 11 everyone.
- Okay. Next Mr. Marv Lieberman, the Electric Power
- 13 Research Institute.
- 14 MR. LIEBERMAN: Mr. Chairman, I had signed up for the
- 15 RD&D.
- 16 CHAIRMAN IMBRECHT: Pardon me. Sorry, I misread.
- We'll take you a bit later.
- Okay, Dr. Larry Berg.
- 19 DR. BERG: Thank you, Mr. Chairman, Commissioners. And
- I will be very brief.
- 21 I'm speaking today as a Member of the Board of Directors
- of Ballard Power Systems, which is a proton exchange member and
- fuel cell company headquartered in British Columbia, but I'm
- 24 pleased to say that just recently opened a new facility in San
- 25 Diego, California, for our subsidiary Ballard Power Corporation,

1 which I'm also speaking on behalf.

My comments are very brief. One, to reiterate what Mr.

White had said earlier, and that is the critical role of the

Commission with regard to the exemption of fuel cells from the

CTC. We look forward to having the opportunity to work with you

and presenting what we think will be strong evidence as to why

that should be done.

The second point I'll reserve for the RD&D, and that is that the expenditure of funds in these and other areas we hope will be emphasized on those projects will bring about the most rapid commercialization of a product. Vis-a-vis as long term impact, not only on providing energy, but also on economic development in the State of California.

And we at Ballard and our other colleagues in the fuel cell industry, which is, frankly, quite rapidly growing in the State of California, look forward to working with you in the development of this new energy system which we think will be of extreme importance in the 21st Century.

Also I would comment that the decision by the Legislature to rest or vest the fuel cell exemption discretion in the Energy Commission we commend. I'm familiar with the long record certainly with the Chair and the other members whom I've known in promoting and, not necessarily promoting, but in encouraging in a variety of ways the development of what is the largest renewable and cleanest energy in the country, if not in

- 1 the world, and so we are very pleased and look forward to working
- with you in promoting this new technology. And I thank you for
- 3 the time.
- 4 CHAIRMAN IMBRECHT: Thank you. I should hasten to add
- if any of my colleagues have questions, please let me know.
- 6 Mr. Wayne Raffesberger.
- 7 MR. RAFFESBERGER: Good morning, or I think it's good
- 8 morning, Chairman Imbrecht and Members of the Commission. My name
- 9 is Wayne Raffesberger, and I am a co-owner of a family business in
- 10 San Diego. Actually San Diego County in San Marcos. We
- 11 manufacture micro cogenerators.
- 12 THE REPORTER: Excuse me, sir, could you also spell
- 13 your last name?
- 14 MR. RAFFESBERGER: Sure. R-a-f-f-e-s-b-e-r-q-e-r.
- Easy.
- 16 We are so micro that our product is only 60 kilowatts.
- 17 So they're not large. I did turn in remarks, and I hope that you
- 18 Commissioners have them. It's a three-page letter and a picture
- of our product on the back if you're interested.
- We are in front of you today, as I think you know,
- 21 because we appeared in front of Senator Peace's committee. We
- found out very late about the impact of the legislation. The
- potential harm of CTCs on our product and on the industry. That's
- because we were not at the table. We were not part of the groups
- 25 that met for so long, and that might be our fault; but frankly

- we're so small and the industry is so tiny in this state any more
 that we don't have lobbyists or anyone looking out for us up here,
- 3 and that's probably our fault again.

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- But once we did find out, and I did end up in up here
 testifying. I testified, I think, six times in a two-week period
 to Senator Peace's committee.
- The result of all of that was for us to be attached with the renewables. We understand we're not a renewable in the strict sense. I think the issues are quite similar. We did get sent to you, and we're happy to be here, and we look forward to working with you over the next few months.
- The language of the bill is quite clear of 1890. It talks about the policy of this state as still and has been for many years to encourage and support the development of cogeneration as an efficient environmentally beneficial competitive energy resource that will enhance the reliability of local generation supply and promote local business growth.
 - We certainly agree with that. We think the Legislature simply erred in not exempting micro cogeneration. We understand the difference between large scale cogeneration, the 25 megawatt, 50 megawatt plants. We understand that the utilities are concerned about those as competition.
- 23 Those are different. They're selling power under PURPA 24 back to the utility grid. We are not. None of our projects 25 provide more than even half of the particular insulation sites

energy electrical load, so what we really are is nothing more than a demand side management tool in the classic sense. We are simply reducing the kilowatt demand. We are not going off the utility. We're not going out to our customers or not going out to a competitor utility in this new world of deregulation. The amount of kilowatts that the customer still draws, we'll still be paying They'll still be paying standby cogeneration charges whether they need them or not just as they always have.

The Commissioner spoke earlier about passing out the dollars for renewables. I want to emphasize that we're not looking for that at all. We understand we're not part of that same \$540 million pool, and we're not asking to be. I'm not asking for any new incentive for micro cogeneration. I am simply asking for no new disincentives.

As John White mentioned earlier the CTCs would clearly be a disincentive. If you reduce your electrical load, and yet you, by using micro cogenerator, and then you have to, as a customer for a period of two and a half years in the future, continue to pay as if you are at the higher previous demand load, it's pretty commonsensical to conclude that no one is going to be using these products. That removes competition. It doesn't enhance it as this bill is supposed to be doing because it probably kills off the industry.

What I would be looking for and would be delighted to discuss this in detail with you as these hearings proceed are

- 1 different types of, there are different types of relief that you
 2 could address.
- Number one, you should reward conservation, not punish

 it as I just mentioned. And I think this bill right now with CTCs

 does not reward conservation.

- You could redefine small commercial. The bill currently defines it as less than 20 kilowatts. One hundred and twenty-five kilowatt definition for small commercial, which is not a lot, it would be two of our units hooked in series, and incidentally that's just about as large as any application we have right now anywhere in the state or in the country, would certainly help us in that respect.
 - You could extend the pipeline for exemptions from CTCs. The large cogenerator projects are, as you know, much like any power plant. They take years of permitting and planning and regulatory approval. Our projects are not. They take a lot of those same things, but they don't take that much time. They take a period of months, not years, typically. And, therefore, to have gone back retroactively to the PUC's decision of December of 1995, any project that we talk to or have talked to or have put in in 1996 and in all of 1997 is now suspect, depending on what happens with your study.
 - I don't think it would be, if all else fails and you do not agree, that an exemption is warranted. Certainly hope you do agree with me in the months ahead. But if you don't, if you move

- the pipeline out to December of '97 before the CTCs kick in in

 January 1 of '98, that would at least allow some certainty of the industry and some planning for the far horizon.
- And there's also a financing mechanism in there for CTCs. It was something that Senator Peace asked me about and caught me quite off guard, and I didn't know how to respond to him. I had, frankly, not being that familiar with the bill at that point, did not know how the funding mechanism in the CTC pool, bonded pool, is supposed to work.
- However, the more I thought about it I did comment to
 him that it was a mistake to only allow an application of the PUC
 for a funding mechanism for CTC relief for a project like ours.
 And the way the bill reads you can only go hand in hand with your
 local electrical utility.

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- We pointed out that that was a mistake, since at least two of the utilities who were there made it quite clear that they don't want any competition whatsoever from cogeneration, even micro cogeneration, and there is no reason for them to cooperate with us in going to the PUC.
- So I think you could at least allow us to take on the staggering burden of applying to the PUC as a small company, but at least allow us to do a loan and not have to ask the permission of the utilities.
- You could exempt just public projects. If you don't want a straight exemption, you could exempt public projects like

most of our customers. There are schools, health care facilities,
non-profits, municipal facilities, all tend to be small. It's
obviously a public benefit to all of us if those kinds of
facilities can reduce their operating costs by lowering their

5 electrical bills. It's in everyone's interest.

That would not allow us to sell to the small businessman or woman for a period of years until the CTCs expire, but at least it would allow us to survive, we think, and stay in business.

Finally, I'd like to point out a couple of things. FERO in their Order 888 back in April, they realized the difference between a cogenerator and someone shifting away from the current utility. At page 452 I think it's worth pointing out they said, "However this rule will not insulate a utility from the normal risks of competition such as self-generation, cogeneration or industrial plant closure that do not arise from the new availability of non-discriminatory open access transmission. Any such costs would not constitute stranded costs."

All through Order 888, and I tried to read a lot of it, as you know it's about 1,000 pages, I started skipping through it over the weekend off the Internet, believe it or not, and I couldn't find any reference in there to someone reducing their energy load but staying with that utility. Demand side management, in other words, as being a stranded cost kind of situation. In fact, it's the opposite. Every reference I found was to things like departing the utility or moving to another

- 1 supplier.
- 2 So there is a distinction there. And I think FERC
- 3 recognizes, and I think frankly the Legislature did not. We are
- 4 not, so in that sense I don't think that we would qualify as
- 5 somebody that a stranded cost departing utility customer.
- 6 Finally, the docket today reads, directs you to look at
- 7 whether or not funding mechanisms for relief micro cogeneration
- 8 are necessary. And this may be just a semantic distinction, but
- 9 frankly I was there, as I said, for a couple of weeks in the
- 10 hearings. The direction, and particularly from Senator Peace who
- spoke about a broad based study by, you, the Energy Commission,
- including the possibility of CTC exemptions for micro cogeneration
- and other funding mechanisms, that's essentially a verbatim quote
- from the Senator, he went on at some length and talked about the
- fact that micro cogeneration was not in the process. Had not been
- 16 considered until apparently I appeared.
- 17 He made it quite clear that he wanted to help. That
- that's one of the reasons why they put this language in this bill.
- 19 It's not whether help is necessary. It's a direction, I think, to
- this Commission and to your Staff how the help, what form the help
- should take. Not whether it's necessary.
- I'd be delighted to answer any questions. And again I
- look forward to working with you in the coming months.
- 24 CHAIRMAN IMBRECHT: Thank you very much. You have a
- good friend in Assemblyman Kaloogian, by the way.

- 1 MR. RAFFESBERGER: We are in his district. Our factory
- 2 is in his district.
- 3 CHAIRMAN IMBRECHT: They tend to follow, don't they.
- 4 MR. RAFFESBERGER: One would hope so, yes.
- 5 CHAIRMAN IMBRECHT: Are there any questions?
- **6** MR. RAFFESBERGER: Thank you very much for your
- 7 attention.
- 8 CHAIRMAN IMBRECHT: You're welcome very much.
- 9 Okay. Next Mr. Ralph Cavanagh. Probably natural to
- 10 follow on the DSM discussion.
- 11 MR. CAVANAGH: Mr. Chairman, I will speak briefly to
- the merits, and my remarks will be greatly reduced because I will
- 13 follow your admonition to indicate who we agree with rather than
- 14 repeating them.
- 15 CHAIRMAN IMBRECHT: Thank you.
- 16 MR. CAVANAGH: I think an initial note of context --
- 17 THE REPORTER: Could you also spell your last name?
- 18 MR. CAVANAGH: Yes. My name is Ralph Cavanagh, C-a-v-
- 19 a-n-a-g-h. And since 1979 I've been the Co-Director of the Energy
- 20 Program for the Natural Resources Defense Counsel.
- The note of context that I wanted to provide that I
- think might be widely shared in this room is that AB 1890 was a
- remarkable legislative achievement.
- There were some here at the beginning of August who
- offered to bet me substantial sums that there was no possibility

- of a legislative solution. These were experts on the process.
- 2 The temptation to identify them publicly is almost overwhelming.
- 3 [Laughter]
- 4 MR. CAVANAGH: But I think that it is clear, and I
- 5 would like to acknowledge it, that one of the reasons this
- 6 achievement happened was because of the personal intervention, Mr.
- 7 Chairman, of you, your staff and your colleagues. That I think we
- 8 all owe a debt of gratitude to that effort.
- 9 We now have an opportunity to move ahead of the rest of
- 10 the country on restructuring, and this agency has become the
- 11 premier public agency in North America at least in terms of its
- 12 combined role in directing renewable energy and RD&D policy.
- 13 And in passing that legislation unanimously I submit
- 14 that the Legislature put an end once and for all to the tired old
- 15 debate that occasionally arises in this city about whether we need
- an Energy Commission. Mr. Chairman, if we had not had an Energy
- 17 Commission, this bill assuredly would have required us to invent
- 18 it. I think we now all have cause to be glad we do have one.
- 19 And in that spirit a couple of suggestions as you enter
- into your effort.
- On the renewables specifically, and if you'd allow me,
- Mr. Chairman, about 60 seconds on the RD&D, I'll close out what I
- have to say and look forward to listening to my other colleagues.
- 24 On the renewables specifically, Commissioner Rakow, I think, said
- 25 what I hope is the clear direction of the Commission. That the

- effort here, and I think this is also what the Legislature said,
 is about letting markets decide winners and losers and empowering
 customers. Which has been your consistent message throughout
 restructuring.
- The cynical chorus and people outside this state looking at what California did with restructuring is, oh, there's a huge pork barrel fund for renewable energy producers. And I look forward to this Commission emphatically proving the nay- sayers wrong.
- Saying that markets decide means that winners and losers emerge on the merits. It means that whose assembly district you're in doesn't determine whether in fact you're successful in ultimately setting the stage for what I'm confident will be a very healthy and vibrant renewable energy sector in California.

- Mr. Chairman, you asked what do you have to do up front in the report. I would suggest that the Legislature clearly had in mind, and the collaborative process that Bob Judd talked about, has its best chance of succeeding if you make a few important policy calls by March 31, 1997.
 - One is the allocation itself. One is the basic structure of certification, which speakers have repeatedly said is absolutely critical to making this work. And the third is some basic calls as to the structure of market mechanisms that you want to use.
- 25 If you as Commissioners can make those calls over the

course of the next few months, I agree with Bob Judd that the spirit of cooperation that he accurately said has characterized the process so far has every chance of helping you get the details right. But there are some basic calls you really do have to make up front, I think, to make that possible.

In addition, I wanted to urge that there's an immediate challenge that you have on the RD&D side. And I know others will get into this in more detail. But a critical policy issue that's not on your list, and I think for a good reason, but that I want to address very briefly, is the question of how much public goods R&D ends up at this Commission.

Now that's a call that Mr. Gamson and his colleagues have to make under the legislation, but I very much hope this Commission isn't planning to be a silent bystander. The division among the parties today in terms of how much investment appropriately ought to be directed by this Commission under the public good category and how much ought to be remaining in the regulated transmission and distribution category, that division is at least on the order today of \$30 million a year or \$120 million over the four-year period you need to weigh in. And we very much hope that you will.

In addition, and I'll resist the temptation to get into any of the merits here, I think today is about setting an agenda, as you address the question of how to handle the RD&D function, we hope you will instruct the Staff to take a look at ways of taking

1 advantage of existing institutions and mechanisms.

As you well know, Mr. Chairman, the function of RD&D administration is one that a number of California institutions have some experience with, and it may not be necessary to reinvent it completely within this Commission. The opportunity to let other institutions have a competitive shot at some part of this function is one that we would encourage you to look at.

And a final detail, but an important one we think in terms of a definitional issue for both RD&D and renewables, and, Mr. Chairman, we agree with you that integrating the emerging renewables with the RD&D agenda is absolutely critical, you're going to need to make some tough calls about what counts as a renewable and emerging renewable.

And one issue we'd urge you to call out explicitly is the question of the role of methane from landfills and waste water which is increasingly important in California and is a matter of both local and national environmental policy.

Parties in this room will have different positions on it, but it's an important part of what you have to decide and just determining who's going to qualify for the competitive process that then we hope will ensue.

I'll leave it there. We obviously are committed, as all of our colleagues in this room are, to help you make this work.

I do want to urge you, Mr. Chairman, some have said the renewables groups just couldn't get their act together, couldn't

- 1 agree during the legislative process. I want to join with
- 2 everyone here who has expressed to you a sense of a cooperative
- 3 spirit. And I'll tell you I think from time to time when
- 4 agreement failed to emerge, it was as much a consequence of what
- 5 you know to have been an inhuman legislative schedule, as under
- 6 any underlying philosophical difficulties.
- 7 So we'll be, I think we all share the responsibility to
- 8 help you meet those impossible deadlines, and we're looking
- 9 forward to it. Thank you.
- 10 CHAIRMAN IMBRECHT: Thank you.
- I would like to stress, at least from my perspective,
- there is no intention to try to reinvent new institutions. We
- 13 simply don't have time to do it.
- I guess I would also encourage comments over the course
- of our deliberations as to whether or not we ought to focus on one
- 16 option relative to those issues or we ought to do some
- 17 experimentation.
- I guess from my perspective at least I don't know that I
- 19 can draw a conclusion at this point as to which institutions are
- the best. And probably more importantly I guess my bias, if I
- 21 have one on these questions, is that one size probably doesn't fit
- 22 all in this context.
- 23 I'll leave it at that.
- Next Mr. John Grattan.
- 25 MR. GRATTAN: Good morning, Commissioners. Beautiful

- 1 morning. Morning in California energy. We're here at the era of 2 the dawn of competition, and I have a few modest remarks.
- Our firms represent a number of renewable projects and renewable companies, and while they may disagree perhaps vehemently on who would be most worthy to have a share in the incentive fund, which the Commission will allocate and administer,
- 7 I think they would be in overwhelming agreement that they are all
- 8 in fact renewables.
- We believe that the test for renewable is pretty much a bright line test. We've submitted comments which track the existing statutory sections. And the Commission, of course, has an important role not just in allocating the fund but in certifying projects as renewable.
- 14 And here I start to echo some comments from Jan
 15 Smutny-Jones and John White and Ralph Cavanagh that we had before.
 16 And I'll be very brief here. I'll underline them.
- 17 Certification as a renewable is a project ticket into
 18 the market. A project ticket into early entry into that market.
 19 And under Section 365 of the legislation a ticket into that market
 20 where it is customer driven. That section is activated by
 21 customer requests, and it also allows a renewable project to blend
 22 its output with a more traditional energy project. One that may
 23 be, in fact, cheaper.
- So we urge you here to bifurcate your responsibilities under Sections 381 and 383. You have an allocation process. You

- 1 have a certifying process. We think that the certifying process
- 2 ought to be simple, ought to be easy, perhaps ought to be a
- 3 self-certification process.
- In doing so, you will free up, and if you act in a
- 5 timely manner, you may free up a variety of renewable projects to
- 6 at least attempt to compete on the open market. So we're urging
- 7 here that the Energy Commission be both creative and non-
- 8 intrusive and to view again this certification role as one which
- 9 is susceptible to a self-certification process.
- 10 And that's all I have. Thanks for your attention.
- 11 CHAIRMAN IMBRECHT: Okay. Questions?
- 12 Thank you, John.
- Next Mr. Hap Boyd.
- 14 MR. BOYD: Thank you, Mr. Chairman.
- 15 I represent ZOND Corporation. It's somewhat difficult
- 16 to follow after John White and Jan Smutny-Jones. I belong to both
- 17 their organizations. And also Ralph Cavanagh who belongs to CEERT
- 18 because those are three guys who could get a wrong number and talk
- 19 for half hour or so.
- 20 [Laughter]
- 21 MR. BOYD: I really really will be brief. I would like
- 22 to thank the Commission for their support of renewables over the
- years. Particularly the Chairman who has traveled worldwide
- trying to help us promote our products overseas.
- 25 And that's one of the things that I wanted to mention.

- 1 I think we're going to look at cost effectiveness and the
- definition, and what we really need to look at is value. Cost
- 3 effectiveness is part of value.
- 4 And we're also looking at dispersing a pool of money
- 5 here in California, but we ought to be thinking globally instead
- 6 of just in California because a number of these companies,
- 7 particularly the micro cogen people like that, wind energy and
- 8 solar and others, will be going into overseas markets and will be
- 9 bringing benefits to the state. So we need to quantify these as
- 10 well.
- 11 And that's all I have to say.
- 12 CHAIRMAN IMBRECHT: Okay. Thank you, Hap.
- Next Mr. Jim Cole. Oh, pardon me.
- Okay, I'll try to keep these segregated. Mr. Les
- 15 Nelson. Dr. Barry Butler.
- 16 MR. NELSON: Good morning, Chairman and Commissioners.
- 17 We prepared a very graphics oriented presentation today that will
- 18 no doubt be a little bit shorter when it's reduced to a verbal
- 19 version.
- 20 THE REPORTER: Could you identify yourself, please?
- 21 MR. NELSON: I'm Les Nelson. And I'm here today with
- 22 Dr. Butler to represent the Solar Energy Industries Association
- and the California Chapter of that association CALSEA.
- 24 Between these two organizations we represent close to
- 25 500 companies across the country but with the preponderance of

- those companies located here in California involved in various
 aspects of solar energy.
- And one of the things that we're most interested in is
 the emerging technologies. So I'd like to address that
 specifically here this morning, and I'll offer a few short
 comments, and Dr. Butler will follow up with some more specific
 information.

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- One of the things that we've attempted to do, and with some interface with CEC Staff, is come up with a potential definition of emerging technologies since it's going to be one of the more important topics that will be used to segregate new and emerging technologies.
- 13 I'll just run briefly through them. You may recognize
 14 some of them since they're in part oriented or based on
 15 definitions that are being employed in the air quality arena.
 - Technologies shall have completed the research, development and demonstration process and shall be ready for or have already begun mass production and construction or installation of generating facilities utilizing the technology.
 - The technology is commercially available with at least one vendor offering the equipment for regular or full scale operation in the United States.
- 23 The technology's reliable and has proven in predictable 24 performance with at least one year of demonstrative performance in 25 field conditions.

Generating facilities utilizing the technology will be designed and operated primarily to produce electricity as opposed to the collection of research data.

And finally, and I think the most important, one of the key aspects and one of the most important reasons why CALSEA and CR are gratified that the terminology including emerging was included in AB 1890 is that we believe that there needs to be substantial evidence that by accelerating the development of markets for the technology during the years in question, 1998 through 2001, generation costs can be significantly reduced to levels where the technology will be cost competitive or close to cost competitive with other renewable and non-renewable technologies which produce power.

So I think what we really hope to be able to demonstrate quite conclusively in the process during which we try to identify what are emerging technologies and what are not is that there is a very good evidence that these technologies are on a significant and protracted price reduction curve, and that we hope that whatever technology goes into this period will come out of this period significantly less expensive and much more competitive than it is today.

For this reason and because I believe as do my colleagues that the issues facing the Commission in regards to how to deal with existing versus new and versus emerging technologies is that as much as possible these three arenas ought to be handled

differently. There is different issues associated with how
emerging should be viewed in regards to what is going to be the
best process to move it forward and down that price curve.

So we cannot compete with new and with existing, all new and all existing technologies today. However, what we can do is demonstrate a consistent downward price curve, and that's the baseline that I think we want to move forward with. But to the extent possible, we'd strongly urge bifurcating, to coin a phrase, those three efforts within the Commission.

Finally, I would be remiss in my duties if I did not address one topic which I've been in front of the Commission for on a regular basis over the years, and that has to do with small scale solar thermal technologies.

This restructuring process has not been an arena for that type of technology aside from the fact, or I should say it's not an emerging technology by the strictest definition of the word because it does not produce electrons, however, it is a renewable technology that reduces the consumption of electrons.

And I think, and I've spoke with many of the people most involved in the energy conservation, energy efficiency arena in this proceeding, that there should be a place for this technology, distributed renewable technologies that reduce consumption of electricity, or as advocated by Office of Ratepayer Advocates, even gas. So I would urge that that central theme be considered while this process moves forward.

Thank you. 2 And your referencing in principle CHAIRMAN IMBRECHT: 3 there the reduction of water pumping or what? 4 MR. NELSON: No, I'm not talking about an electron 5 generating technology, which would, in fact, be photovoltaics, 6 which we are very obviously much involved with as well. talking about small scale solar thermal technologies such as water 7 8 heating and commercial applications of solar thermal technologies. 9 There is support in many in the energy efficiency arena 10 to make energy efficiency funds available for support of those 11 technologies, and we strongly encourage that that avenue be 12 pursued. 13 CHAIRMAN IMBRECHT: We'll examine it. I'll simply say 14 that to the best of my current perception the funds we're talking 15 about in this case are directed at the electric utility industry. 16 And so unless we can find a very clear nexus, I think it would be 17 debatable. Until there is a surcharge extended to the natural gas 18 industry in the state of some sort for R&D, which I don't see us 19 taking on any time soon, I believe legislation pretty much focuses 20 on the electric side. 21 You're right, it does. And we were MR. NELSON: 22 somewhat surprised to see ORA's in that regard, too, but felt it 23 useful to embrace them since they --24 [Laughter] 25 However, I would point out that there are,

MR. NELSON:

- 1 according to the CEC's numbers, approximately 300,000 electric
- water heaters in the State of California. So I think there is
- 3 ample opportunity to pursue that. And from the customer and the
- 4 utility's perspective, a solar water heating system is no
- 5 different than DSM or another technology that reduces consumption
- 6 at the site.
- 7 **CHAIRMAN IMBRECHT:** I'm not arguing with you. I simply
- 8 find it reflect upon what our particular charge is at this point
- 9 and time.
- 10 MR. NELSON: I appreciate that direction. Thank you.
- 11 CHAIRMAN IMBRECHT: Okay.
- 12 Dr. Butler.
- 13 DR. BUTLER: Les has sort of outlined what we think the
- 14 technologies are. I'd like to speak a little bit about the
- 15 technologies that are in the state that do use sun for fuel, and
- 16 also not from just around the state, from around the country,
- 17 there is a real opportunity here, I think, to bring federal monies
- and other monies to the state to help really embed solar
- 19 technologies and the jobs that they represent here in California.
- The aerospace industry is reinventing itself. You know,
- 21 I'm from San Diego and a part of that industry. And we developed
- solar dish sterling technology and SAIC and MacDonald Douglas are
- both, you know, major players in that industry.
- 24 Solar Power Tower has Bechtel Rockwell and SAIC
- involved, and that's another, you know, that's a second technology

- 1 that's electric producing, and you know Solar II has just been
- 2 brought back on line.
- Flat plate photovoltaics, we have Siemen, Varian, Amoco,
- 4 Enron. For concentrating PV we have Amenex and United Solar.
- 5 Parabolic, Tross, Luz and KGC. And for hot water we have, you
- 6 know, Sun Earth and Radco.
- 7 So there are a number of technologies that are embedded
- 8 in the state.
- 9 We believe that, you know, tens of thousands of jobs are
- 10 going to be created as renewables become a viable business. You
- 11 know I've been in the industry association now at the national
- 12 level and working with our senators and congressmen from this
- state to try to develop, you know, the renewables is a business.
- 14 And I think over the last few years we've actually, with tax
- 15 credits going away, the strong have survived, and the business is
- 16 coming along. So the question is is there an opportunity in this
- 17 restructuring to embed those jobs and the economic base that they
- 18 represent here in California.
- 19 You know, as Les said we had a presentation full of lots
- of graphics, but there is a large market. And PG&E has
- 21 characterized that market, you know, as well as others, but from
- stand alone, the grid support, to peak power to bulk power, and
- each one of those sort of goes up by an order of magnitude.
- If you're \$12 a watt or above photovoltaic demonstrated,
- you could sell 40 megawatts a year. If you get to 5 to \$12 a

- 1 watt, you go up to 400 megawatts a year. And if you go down to 2
- 2 to \$5 a watt, you can get the 4,000 megawatts a year of annual
- 3 sales. Those are big numbers, and those are worldwide, and I
- 4 think they're substantiable.
- 5 The issues come, and the world needs the technology, but
- 6 the world won't buy from us unless we can sell it to ourselves.
- 7 And that's a major opportunity that the CTC may provide.
- 8 Our products must be reliable. And not just reliable on
- 9 paper. You have to make them reliable so that they will perform.
- 10 And that means you have to have demo fields. And that's why Solar
- II was so important. Must produce, and the SMUD, PV USA and
- 12 comparative testing and real data are critical to have a business.
- 13 And we have to demonstrate that they live a long time.
- 14 So there is a market. We've demonstrated that the value
- overlaps costs, and we've demonstrated, I think, that the cost of
- 16 these technologies has been coming down as a function of time.
- 17 There's a federal program in place that's been trying to pick
- winners and losers and encourage people down the path to
- 19 commercialization for photovoltaics over thermal, wind, biomass.
- 20 And what we see the opportunity here in California,
- since the level of revenue, or the monies that you have at your
- command, are not equal to but very significant when compared to
- 23 the federal investments.
- If you look, you see that the federal government in
- 25 photovoltaic power and solar thermal is investing \$82 million in

- 1 1997. And in renewable technologies, which include wind,
- geothermal and biomass, they're adding another 85 million in 1997.
- 3 So those are the value of their funds. And so what
- 4 California's going to do is significant. And what we see is it
- 5 will reduce the cost of these emerging technologies sooner, and
- 6 most importantly it will bring targeting of those jobs into
- 7 California. So it will generate a significant economic base in
- 8 this state that will pay taxes and better the citizens of
- 9 California.
- 10 So we would say that all these technologies are not on
- 11 the same path. So please consult with industry as you generate
- 12 the approaches to fill these needs.
- 13 Considering megawatts, which is what Les was saying.
- 14 You know, I woke up and saw in the paper, you know, San Diego Gas
- and Electric is, you know, getting together with The Gas Company.
- 16 And so these things are going to start to blend together so there
- may be some opportunities.
- 18 CHAIRMAN IMBRECHT: Could I ask you to please
- 19 summarize.
- 20 DR. BUTLER: So the leveraging, the federal resources
- 21 will also leverage private resources in the state and help us to
- create the sustainable business here. And I'd like to encourage
- you to do that.
- 24 CHAIRMAN IMBRECHT: Thank you very much. For your
- information, the repowering of the Solar Power Tower, as you

- 1 referred to it, we were the single largest public investor in it.
- 2 This is not entirely a consensus item here on the Commission, but
- we currently own PV USA, and I would simply add that I was one of
- 4 the early PV pioneers and have four kilowatts of photovoltaics on
- 5 the roof of my home here in Sacramento. So I think you are
- 6 preaching at the choir in many respects on these issues. But I
- 7 thank you in any case.
- 8 We have two, three, four, five, six, seven, eight more
- 9 people who wish to address us on renewables. We had planned to
- 10 take a lunch break at this time, and so let me suggest that we
- return, if that's agreeable to everyone, at 1:15.
- I thank you all for your attention and participation.
- 13 VICE CHAIR RAKOW: 1:15 or one o'clock?
- 14 CHAIRMAN IMBRECHT: Excuse me. Actually I have one
- other announcement I need to make.
- 16 To our listeners on the Internet, our Real Audio
- 17 broadcast will resume about two minutes prior to the scheduled
- 18 start of the afternoon session. We also encourage you to send
- comments about our use of the Internet and the audio technology by
- using the Online E-mail message link at the bottom of the Real
- 21 Audio page or send E-mail to our own Web Master site.
- 22 Thank you.
- 23 [Luncheon Recess from 12:05 to 1:34 pm.]
- 24 CHAIRMAN IMBRECHT: If I could ask you all to please
- 25 take a seat. Welcome to round two.

We have several people who still wish to address us on renewables, and then we'll turn to the irrigation district issue and finally RD&D.

4 First is Nancy Rader.

5 MS. RADER: Good afternoon, Chairman and Commissioners.
6 My name is Nancy Rader. I'm the West Coast Representative for the
7 American Wind Energy Association or AWEA. We were very actively
8 involved in the Conference Committee process and plan on being
9 actively involved in the upcoming process.

I wanted to make a few comments specifically related to the issues that were identified in Appendix B. Our issue number one, the definitions. We just wanted to caution against trying to find specific legislative intent in each and every term in the bill.

I think as several people have noted the time available in the Conference Committee process, particularly in the end when this language was being drafted, was quite chaotic, and I think it would be wise to look at the overall intent of the bill which is to preserve and expand the existing base renewables. And to do that cost effectively rather than to try to find intent in each and every term.

And I'll just give you a couple of examples. One is seeking to define the term "cost effective" itself, which I think could be a very time consuming and contentious process. Rather, I think we should seek to achieve overall program results that cost

1 effectively meet the intent of the legislation.

Similarly focusing on defining the words "renewable resource provider" I think would be less productive than looking to see how claims of renewable energy generation can best be verified. And that may entail certifying not providers but, in fact, certifying generation.

So I hope we don't get too caught up in the actual words that are in there. And step back and look at the intent of the provision which I think was to verify claims of green energy.

Another example is the word "in state." I think before we look at how to define the words "in state," we should step back and make sure that the requirements of in state pass muster with the Commerce Clause. So I just hope that we take a step back and look at the intent of the bill.

On the issues of three to five about mechanisms for allocating funds, it's our understanding that the Legislature is seeking the Commission's advice about which of the mechanisms listed would be most appropriate for allocating the funds, and that it was not the Legislature's intent to prescribe each of those mechanisms necessarily.

People have noted we couldn't come to closure on which mechanisms were best, and so the whole thing was tossed to you all to help us figure that out. I don't think the Legislature meant to prescribe each of those mechanisms. And it was unclear from your listing of issues and Appendix B whether you read it that

way, and I just wanted to offer our interpretation which is that
we need to look at which of those mechanisms are best. And it may
be more than one. And it may be all of them. But I think we need
to decide that.

On issues seven to nine, particularly issues number eight and nine, were a little bit vague as they were written. I wasn't sure how to interpret them, but I had some thoughts and some additional questions that could be clarified there.

One is how can the total amount of funding available be determined. That is, there is some uncertainty about whether the total funds is 465 million or 540 million or even more. And if it's more than 465, where is that money going to come from. From which utilities, and on what schedule. I think that needs to be defined in the next round of legislation.

Also, another question is should there be an upper and lower limit of funds available for each renewable resource and technology or even perhaps to a single company. I think those are additional questions that should be added to the list.

And finally, though, on issue number ten, though the Commission was not directly tasked to look at this, we think it would be appropriate for the Commission to expand its consideration of the issue of the voluntary customer contributions to renewables which is in Section 381E and to consider making recommendations to the Legislature about how this provision should be implemented. Because it could be, as written, it's very vague

- 1 and could be interpreted widely and could be made to be very
 2 effective as a way to generate customer support for renewables.
- 3 So thank you very much and look forward to the process.
- 4 CHAIRMAN IMBRECHT: Thank you. That was a very succinct and useful comments for us.
- I have also been asked to emphasize that if you could
 please introduce yourself and your affiliation before beginning
 your presentation. Apparently we are getting some people picking
 up on the Internet, including some calls from the Wisconsin Energy
 Office. There's a lot of attention to this discussion.
- 11 Also, Mr. Gamson, on behalf of Commissioner Neeper
 12 asked me just prior to the luncheon recess he would like to make a
 13 couple comments. If you push the button in.
 - MR. GAMSON: New technology's too difficult for me I think. I'd like to thank Chairman Imbrecht and the Commission for inviting Commissioner Neeper to be here today. He was unable to attend because of some of his other commitments back at the PUC, but he does appreciate the invitation. And I'm glad to be here for him.
 - AB 1890 presents a lot of opportunities and a lot of challenges as we all know. Some of the challenges include reading the bill.
- 23 [Laughter]

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24 MR. GAMSON: Certainly understanding the bill is 25 another challenge, but I think the biggest challenge is going to 1 be implementing and implementing it in a timely manner.

We're all working together to do that. It's going to be hard, but I think that an event such as this, this hearing today, the hearings that are going to go on from now, the working groups and the rest of the process, are going to be very fruitful, and we're all going to be working together to make it happen in a timely manner.

I wanted to bring to today's meeting a spirit of cooperation when we talk about opportunities. This is a terrific opportunity for the PUC and the CEC to start working together even more than we have in the past. And to especially work together on the overlap issues of RD&D, and to a certain extent renewables and irrigation districts, direct access, things like that.

As we look through the bill, we find that everything is intricately entwined. There is overlap in just about everything. That if the CEC cannot work independently and do its thing, the PUC cannot work independently and do its thing, whatever we do affects what the CEC does, whatever you do affects what we do. And in that spirit Commissioner Neeper and the rest of the Commissioners at the PUC would like to invite the CEC Commissioners to participate in our processes.

We're going to have meetings at the staffing level to talk about, at the staff level, to talk about how we can cooperate, to talk about what we can do to have a common interpretation of the bill and how we can move forward from here

- on in. And we appreciate the opportunity to participate today and
- in the future, and we hope that you'll take up our invitation as
- 3 well.
- 4 Thank you.
- 5 CHAIRMAN IMBRECHT: Thank you very much. We welcome
- 6 those comments.
- 7 I would also like to make it clear that while we do
- 8 contemplate doing committee assignments before the close of the
- 9 day, that I think in many instances you will see more than just
- 10 two members of the Commission participating in those
- deliberations. As I said earlier, we all have an interest in the
- 12 broad scope of these discussions, and to the extent the time
- permits, the schedule permits, I think you'll see even greater
- 14 participation.
- Next Mr. Brent Haddad.
- 16 MR. HADDAD: Thank you. My name is Brent Haddad. I'm
- 17 a Post Doctoral Researcher at UC Berkeley, and my expertise is in
- 18 the creation of markets for environmental benefits.
- I would like to offer these comments. First, time is
- short, and the report is due, and the questions are difficult
- 21 enough that the Commission faces, and there is a temptation to
- jump right into the details of what needs to be done. But I
- suggest rather that you, the Commission, take a moment, if only a
- 24 brief one, to start with the discussion of vision. And that is
- 25 what kind of electricity market would you like to see in

1 California five years from now and ten years from now.

This is a normative question. This is important
because, at least in my reading, a vision for the role of
renewables in the California electricity market does not emerge
from the legislation, and so there is a need to discuss it. It
appears instead that we're sort of operating on our own
assumptions of where we think the market will go.

In fact, the temptation is to say, well, we'll set up a market, and let the market decide what happens to renewables. But that logic fails because we're setting up the market, and we need a prior vision in order to put a market in place.

And the themes that I believe should be addressed, if the Commission pauses to consider this issue, are what kind of industrial organization would we like to see, what quantity of renewable kilowatt hours would we like to see in California five years from now and ten years from now, what level of involvement of end use customers and renewables purchased decisions and what post transition costs of renewable generation would we like to see. And other similar themes.

If you choose to think about these questions in an organized way, I would suggest also that you abandon the terminology that pervades the current legislation. Such as existing, new, emerging and the 50 percent threshold and so forth. And rather just focus on a picture of where you'd like to see this process go.

- And I believe this kind of early discussion will help
 you in the coming weeks when you're called upon to integrate all
 of the pieces that will come forward to answer the specific
 questions.

 Thank you very much.

 CHAIRMAN IMBRECHT: Thank you.
- 7 Next Christo Artusio. Hope I've pronounce
- Next Christo Artusio. Hope I've pronounced that correctly.
- 9 MR. ARTUSIO: Mr. Chair, Commissioners, my name is 10 Christo Artusio, and I'm from the Environmental Defense Fund.
- I would like to add my voice today to those of Ralph

 Cavanagh, John White and Jan Smutny-Jones. We would propose that

 any discussion of AB 1890 at least touch on the following issues.
- In brief, streamline implementation process. Any proposed procedure should be administratively simple for the benefit of the CEC, the renewables industry and ultimately the customers.
- 18 Customer orientation. Because it is ultimately
 19 customers that will drive the renewables market. Proposals to
 20 administer funds should focus on the customers.
- 21 Market base mechanism. Allowing market competition to
 22 allocate funds is not only mandated but is also the most efficient
 23 mechanism for achieving environmental and other goals.
- 24 Effectiveness. In considering allocation of funds among 25 existing, new and emerging renewables we should consider foremost

- 1 the effectiveness of the funds and achieving the desired goal.
- 2 Again, I'm not saying anything new here, but I would
- 3 like to add EDF support to that of NRDC and John White with CEERT.
- 4 Thank you.
- 5 CHAIRMAN IMBRECHT: Thank you very much.
- 6 Mr. Lon House.
- 7 MR. HOUSE: I submitted written comments. They'll
- 8 suffice. Thank you.
- 9 CHAIRMAN IMBRECHT: Thank you very much.
- Jody London.
- 11 MS. LONDON: Good afternoon, Commissioners, and members
- of the audience. My name is Jody London, J-o-d-y, L-o-n-d-o-n.
- 13 I'm here today representing Working Assets Green Power.
- 14 Before I talk about our specific interests in the
- 15 renewable activities that are going on at the Energy Commission,
- 16 let me briefly explain Working Assets because we're a relatively
- 17 new player at the CEC.
- 18 Working Assets offers its customers donation linked
- 19 consumer services. We currently offer long distance telephone
- 20 service and credit cards, and just this past year we've introduced
- a paging product as well as Internet services.
- 22 Every time a customer uses a Working Assets product we
- donate a percent of our revenue to non-profit groups. And when we
- introduced our credit card in 1985 we were the first donation
- linked credit card in the country.

We serve 250,000 residential and small business

customers nationwide, including over 75,000 in California. We've

been very interested in adding electricity to our product line.

Specifically renewable power.

- And currently we are participating in both the New
 Hampshire and the Massachusetts pilot programs that are going on.
 Where we're signing up many residential customers who want
 renewable power.
 - We've been tracking very closely and participating in some of the many working groups sponsored by the California PUC. As a new entrant into the electric services market we have many concerns that are specific to issues under the PUC's jurisdiction. Assuming that the concerns about unbundling of non-monopoly functions can be addressed, Working Assets fully expects to begin offering green power in California on January 1, 1998.
 - It's our opinion that the renewables market in the long term, after stranded costs are paid off, will be dependent on residential customers. Industrial users will always move to the lowest price and most reliable power. And, therefore, in the long run will not be primary purchasers of renewables.
- We've seen this in our long distance telephone service.

 We have far more acceptance for socially responsible service among
 residential customers than business customers.
- We share the view of many of the parties today that a portion of the renewables monies should be used to offset the CTC

for those residential customers who purchase the 50 percent renewable portfolio. It is vital for the long term that this money is used to stimulate the residential market for renewables.

The industrial users could rapidly use up whatever amount is allocated and after 2002 switch to the lowest cost provider regardless of the source of power. This would effectively eliminate renewable power from the California power mix in the long run.

However, using the money to subsidize the high cost of renewable power for the residential market will build a large grass roots constituency that will become less concerned with price and more concerned over time with the environment and other services and products offered by marketers and aggregators. And this will ultimately assure the long term viability of the renewables market.

We've learned a lot of things from our participation in the pilots in New England. One of the things that we've learned is that developing a direct market for renewables means you have to start with the existing resources while you keep an eye to the long term development of new technologies. Our goal as a green marketer and a socially responsible company is to affect a long term change in the market in favor of clean and renewable resources.

This competitive electric services market is in its infancy. Restructuring proceedings around the country and

- 1 subsequent competition will change decisions about which resources
- 2 to use. We plan to give consumers a greener option than they have
- 3 currently. We realize that this is going to take a long time.
- 4 New resources simply don't come on line overnight.
- 5 For this reason we urge the Commission to administer any
- 6 available funds in a manner that best bolsters renewable resources
- 7 to compete in a non-monopoly world. We favor market based
- 8 approaches that allow customers to signal their preferences
- 9 through their purchasing power. In a competitive market
- 10 entrepreneurs will identify unmet demand and come forward to meet
- 11 it.
- 12 One of the best ways to further the renewables industry
- is to increase demand among consumers. This is why we favor using
- 14 the CTC rebate as an incentive for customers who purchase from a
- renewable portfolio.
- 16 We also believe that customers gain the most value from
- 17 a diversified market with many providers. For this reason the
- 18 Commission should not disperse funds in a way that would give
- incumbent utilities or their affiliates any more market power than
- they have today. If anything, the renewables program should be
- viewed as a way to diminish the market power the incumbents bring
- 22 to the playing field.
- Rather than develop a complicated and costly
- certification for renewable resource providers, we suggest that
- all providers, including utilities, disclose information about the

- 1 power plants which comprise their portfolio over a given time
- period, and the percentage of power from those plants.
- This requirement could become part of an energy
- 4 company's certificate of public convenience and necessity. And
- 5 companies that do not provide this information could be subject to
- 6 regulatory sanction.
- 7 In a competitive market with product differentiation
- 8 customers may easily become confused when many providers start
- 9 claiming that they are the cleanest or greenest. Working Assets
- does not believe that the Commission or any other organization or
- 11 company should determine the quote, unquote, best or most
- 12 preferable technology. But we do believe the government or some
- other non-affiliated entity can play a crucial role in providing
- 14 factual unbiased information about different generation
- 15 technologies.
- 16 We're looking forward to participating in the different
- working groups that you set up, and I'm sure this is the beginning
- of a long conversation. Thank you for your time.
- 19 CHAIRMAN IMBRECHT: I'm going to stipulate to that.
- 20 Thank you very much.
- 21 Tom Hinrichs. Tom.
- 22 MR. HINRICHS: This is http//column.pecie. Hello to
- you all in RealAudio™ land.
- 24 [Laughter]
- 25 MR. HINRICHS: I have a son that teaches via the

- 1 Internet and got involved in Real Audio about a month ago. About
- the only thing I can say, Steve, is that he's become on a first
- 3 name basis with his Internet provider and CompUSA.
- I represent the Geothermal Energy Association. And
- 5 first of all, I just want to thank you for providing a special
- 6 committee on renewables, Commissioners Moore and Sharpless. We
- 7 look forward to your leadership in this.
- 8 We renewables are here because we couldn't really get
- 9 our act together in the last moments of the Legislature. We were
- 10 together extensively on the noble RPS standard. We lost that.
- 11 And because of that it's taken us awhile to react, and I look
- 12 forward to your forum to continue that dialogue so that a
- 13 consensus can be gained.
- I agree with Bob Judd that that can be done. I
- appreciate establishing Marwan as the project manager. He
- participated and was a facilitator in a lot of the working group
- meetings, and I'm sure will continue in that role. He has a
- 18 little different personality than Steve Peace, but I think we'll
- probably be able to get the job done.
- 20 [Laughter]
- 21 MR. HINRICHS: So the issues that I see that we in the
- renewable industry need to focus on quickly and come to a
- consensus are are what is the difference between a new and an
- existing plant and how are the funds to be allocated. And we'll
- 25 be there. Thank you.

- 1 CHAIRMAN IMBRECHT: Maybe you can help me. What is a
- 2 noble RPS? Is that what you said?
- 3 MR. HINRICHS: Oh, the RPS is the renewable portfolio
- 4 standard that was established in the PUC decision.
- 5 CHAIRMAN IMBRECHT: Oh, thank you. Yes, I'm aware of
- 6 the issue. Thank you very much.
- 7 Mr. Herb Healy.
- 8 MR. HEALY: Thank you very much. My name is Herb
- 9 Healey, H-e-a-l-y. I represent Onseek Corporation [phonetic].
- 10 We're a manufacturer of fuel cell power plants. Thank you very
- 11 much, Mr. Commissioner and Commissioners for this opportunity.
- 12 I'll be very brief because I think my concerns and
- issues have already been echoed by Mr. John White and a couple of
- others who have spoken. On the other hand, since I came all the
- 15 way from Connecticut, I felt that it was appropriate to at least
- 16 stand up and be acknowledged.
- I would like, obviously as a supplier, my agenda to you
- 18 people is very clear. I have, obviously, two issues on the table.
- 19 One being the fuel cell, the position that fuel cells should be
- treated as fuel switching for purposes of avoiding the CTC. And,
- again, John White spoke very eloquently about that position.
- I'd like to make it clear that this is not, in my
- opinion, a supplier issue. Obviously as a supplier we have our
- agendas, but this is really a customer, an end use energy consumer
- issue. And so what we're really talking about here, and I want to

1 make it plain and clear, that we're talking about not

generator, are the cleanest option.

2 disincentivizing an already existing market out there. We already

3 have 14 fuel cell power plants in operation here in California.

4 We certainly intend and expect to have a lot more in the future.

To the extent that the CTC is not applied to these projects, that certainly is a positive for fuel cells. But understand that the language talks about fuel cells avoiding the CTC from the standpoint of fuel switching. And our position is, although I would argue vehemently that we should be able to avoid the CTC in any rate, I will say that as pertaining to fuel switching we think it is appropriate because fuel cells, at least by an order of magnitude as compared to any other fossil fuel

And to the extent that these fuel cells are installed in local on site projects, they do, for the most part, represent fuel switching either on a local level from the standpoint of a petroleum base feed stock or further up the line from the standpoint of central station generation where that fuel switching may be coal or nuclear.

The second issue which is already also been spoken of is one of definition. In particular the definition of what are renewables, and what are new and emerging technologies. I think clearly that's an issue. The whole concept of the definitions is an issue that needs to be resolved first and foremost on the agenda before going on.

- 1 Thank you very much for your time.
- 2 CHAIRMAN IMBRECHT: Can you tell me typically what are
- 3 the size of your fuel cells?
- 4 MR. HEALY: Our fuel cells are 200 kilowatt power
- 5 plants. Thank you.
- 6 CHAIRMAN IMBRECHT: Thank you very much.
- 7 Ms. Jane Luckhardt.
- 8 MS. LUCKHARDT: Hi. My name is Jane Luckhardt, and I'm
- 9 here from Marron, Reid and Sheehy. And we have filed written
- 10 comments, and I urge you all to read those. And so I will simply
- 11 try and summarize quickly.
- 12 CHAIRMAN IMBRECHT: Extensive written comments I might
- 13 add. This is the thickest.
- 14 MS. LUCKHARDT: That's the attachment.
- 15 [Laughter]
- 16 CHAIRMAN IMBRECHT: I think this certainly qualifies as
- 17 the longest document that was filed today.
- 18 MS. LUCKHARDT: Gene will be very pleased to hear that
- 19 actually. That's all I have to say.
- 20 [Laughter]
- 21 CHAIRMAN IMBRECHT: Billed on a per page basis?
- 22 MS. LUCKHARDT: Fair enough. Fair enough. All right.
- Initially in addressing renewables, I would like to kind
- of take off on Commissioner Rakow's comments of wanting to
- establish a market for renewables where they can compete beyond

the year 2000, beyond the year 2001. And a big issue as to
whether they can compete or not will be whether there is a
realistic market price available for this kind of power coming
into the system.

And part of the problem is, or some of the issues that are going to be facing renewables, is that renewables are supplemented through, or at least the funding is coming through 2001, but other supplemental programs will continue on beyond that. And we see really the supplements continuing for ten years. So that you don't have a true market for at least ten years. And with the PUC admitting that sometimes the market price coming out of the power exchange is going to be zero, there is no way any new renewable can compete with a market price of zero.

So there are some issues that the Commission needs to analyze in looking at renewables. And that is one of them. You know, how do you create a market where they can compete with programs that are continually subsidized with CTC that will continue in certain areas past 2001. The price is paid to reliability plants and other artificial mechanisms that will keep that market price lower than it would normally be out of a clean real competitive market.

And, you know, I would like to continue on in that in that to follow the statements of our Berkeley post-doc student, I guess that's what he was, Mr. Haddad, saying that you do need to have some goals and outcomes for this process. That without some

specific goals and outcomes that it's just going to be a scatter
approach to renewables. You need to decide exactly what it is you
want to do.

And maybe you do want to follow Commissioner Rakow's suggestion of creating a renewable market that will survive, but you need to establish that to really focus how to effectively spend the money.

And part of this should be used to establish using your resources, your staff resources, to establish what an actual market price is. Taking into account all the subsidies that are paid to other entities who are producing power and sending it out to be purchased. We need to establish an actual market clearing price to which you can evaluate renewable projects to see which projects really can make it once you do have a real market established. Those that can't would be candidates for your RD&D funding.

Okay. A real opportunity for renewables exists in the competition with reliability plants. And I think that any report dealing with the prospect of renewables should address the ability of renewables to compete against existing utility reliability plants.

Some of these facilities are very old and are not very efficient. There is a potential that reliability plants can compete effectively for, or that renewable plants can compete effectively with reliability plants, and, thereby, receive that

- 1 higher price that's going to go to reliability plants. It won't
- 2 be the market clearing price. And that is a way to allow
- 3 renewables to survive through the extended subsidy programs that
- 4 have been established.
- 5 One short recommendation, too, reenforce Chairman
- 6 Imbrecht's comment regarding the use of the rest of the staff that
- 7 you have. We would recommend that you make some use of your
- 8 siting staff to review the practicality of some of the programs
- 9 that you're going to get. Because you have limited funds, and it
- doesn't make any sense to invest in programs that really aren't at
- a stage where they're going to contribute in the future.
- In addition, I'm just reenforcing comments from others
- 13 here in that you ought to also investigate the opportunities for
- 14 providing additional funding for renewables through air quality
- offsets or CO2 offsets. That issue's getting larger all the time.
- 16 And other areas that may also help to also hold up renewables
- 17 until a real market emerges.
- I just have a few short comments on RD&D. Would it be
- 19 best to give those now or?
- 20 CHAIRMAN IMBRECHT: I'd prefer if you could wait.
- 21 MS. LUCKHARDT: Okay. Thank you.
- 22 CHAIRMAN IMBRECHT: Because we're trying to get through
- the renewable piece. But thank you very much for your comments.
- Mr. George Hay.
- 25 MR. HAY: I'm George Hay. I work with the Electrical

Power Research Institute in the gas turbine areas as well as with the collaborative Advanced Gas Turbine Program in California.

What I wanted to address was the question of what is a renewable plant, and particularly the assumption that a renewable plant shouldn't use more than 25 percent gas.

A recent conference by EPRI and the Department of Energy in which David Rohy participated, really, which was focused on renewable gas turbines, and questioning the assumption that goes all the way back to PURPA that renewable plants should only be 25 percent of an alternative fuel, therefore, limited renewable plants to small steam plant technology.

And in the 1980's gas prices dropped, the Fuel Use Act was made a moot point, and gas turbines became the dominant technology in the marketplace. And gas turbines are still undergoing rapid changes in their advancement and the options they're providing. And if renewable plants are limited to 25 percent use, you're going to have a lot of very small steam plants which those of us in the technical community know are very very expensive.

The issue with the renewable conference, of which the proceedings should be available soon from EPRI and DOE, and there's plans for another workshop, which I believe they would like to involve the Energy Commission, was really what are appropriate definitions for renewable plants and are there alternatives in gas turbine technology, the new paradigm if you

will. I've heard "bridge" a lot today. Let's throw in paradigms.

But looking at the gas turbine paradigm, it may be that the most cost effective way to bring renewables into the market or salvage renewables is to look at combined cycle concepts where the geothermal or the biomass or the solar thermal is a supplement to the bottoming cycle to make the bottoming cycle big and more cost effective, and the gas turbine is run on natural gas as a cycling unit.

And those types of combinations are being exploited in the marketplace. I think you have a model here right in your own backyard with the Sacramento Municipal Utility District. When they added their combined cycle cogen projects, they did it in integrated fashion with biogas in some of the projects, and they did it in an integrated fashion with their wind turbines. And individually those plants don't use a lot of renewable energy, but in aggregate, they brought a lot on line in probably the most cost effective manner that they could. The market driven approach.

The World Bank Global Environment Fund is funding in Mexico a 400 megawatt combined cycle project that will have 60 percent gas efficiency augmented by an 80-megawatt solar trough bottoming cycle. And the solar portion is a minute point, or it's a small part of that overall project, but it's the most cost effective way to bring solar energy into the market in that circumstance.

I think when you look historically at the California

- market you see the hydro and you see the fossil units. The PG&E,
 the Edison steam units, and the old paradigm was put a cycling
 fossil unit in close to the load center, and then connect up all
 the regional renewable hydro units and have synergies between
- those gas and renewable resources.

I think with the new renewables, the winds, the biomass, the geothermals, those types, the solar thermals, you're dealing with a different type of periodicity and you're dealing with gas turbines. And it may be putting a gas cycling turbine in San Francisco with a wind farm somewhere else may be a project and should be considered a renewable project even if the gas turbine isn't itself renewable. But it's facilitating renewable energy.

So the question really is is what is the proper definition for renewable plant. It probably isn't 25 percent in the current market. It might be 20 percent renewable and 80 percent gas. I don't know the answer to that. It needs some investigation.

I'm involved with some Energy Commission Staff efforts in the R&D group to get some answers on that. But I think it was important to bring out this point at this meeting that fundamentally gas turbines and renewable plants should be looked at a little bit different than the historical viewpoint and maybe turn PURPA upside down.

As a last component as relative to the operating renewable units, they're all very good candidates for retrofits

- 1 with gas turbines. And retrofitting those plants may be a way to
- 2 salvage that investment and re-optimize them. But fundamentally
- they're gas projects, but it might salvage the renewable
- 4 investment. And I think they should be looked favorably upon in
- 5 this type of legislation where you're trying to get the maximum
- 6 bang for your buck.
- 7 So with that I would advise the copy of the EPRI and DOE
- 8 proceedings to be looked at, some of the results. And if the
- 9 Energy Commission were participant in the follow on EPRI/DOE
- workshop, I think EPRI and DOE could be encouraged to have that
- 11 sooner rather than later if there was an interest.
- 12 Thank you.
- 13 CHAIRMAN IMBRECHT: Thank you very much. Very helpful.
- 14 COMMISSIONER MOORE: Mr. Chairman.
- 15 CHAIRMAN IMBRECHT: Yes, Commissioner Moore.
- 16 COMMISSIONER MOORE: Just a gentle reminder, and if I'm
- 17 wrong on this my colleagues will step in and correct me. But to
- 18 the speakers who are yet to come, I might just remind you that the
- hearings on all of these items are going to be lengthy, detailed,
- and depending, of course, on the discretion of the Committee
- 21 Members who are involved, they may or may not go into many of the
- arcanidies of some of the information that's being presented
- today.
- Today's hearing is about process. Today's hearing is
- not to influence en banc, the entire group of Commissioners, as to

- 1 a certain point of view or as to a certain set of relationships
- 2 except where you might provide us with some information as to the
- links between, for instance, the renewables and RD&D categories
- 4 that would allow us to conduct better, more efficient, more
- 5 accurate and more perceptive hearings.
- 6 So unless I'm wrong, if you could keep your comments
- focused on the process that we're about to undertake and help us
- 8 to make that more efficient and uniform, it seems to me your
- 9 comments will go farther, be received better and probably have
- more effect on the Commissioners.
- 11 CHAIRMAN IMBRECHT: Very good admonition. I should
- 12 have offered those comments myself.
- 13 All right. That is the last of my acknowledged
- 14 witnesses on the renewable topic. Before we close this part out,
- 15 let me inquire if anyone else would like to address the
- 16 Commission.
- Yes, sir.
- 18 MR. BARTOLOMUCCI: Chairman Imbrecht and Commissioners,
- 19 Mr. Gamson, I somehow missed the blue cards and part of the
- 20 problem.
- 21 CHAIRMAN IMBRECHT: Could you identify yourself,
- 22 please.
- 23 MR. BARTOLOMUCCI: I'm sorry. I'm name is Vince
- 24 Bartolomucci from San Diego Gas and Electric. I somehow missed
- the blue cards, but then again since we now have a new yet unnamed

- 1 company, I wasn't sure what name to put down on the blue card
- 2 anyway. So I figured I'd just come up and do it this way.
- 3 [Laughter]

- 4 MR. BARTOLOMUCCI: I don't have a lot of comments. I
 5 just wanted to offer our support in this process. And to offer
 6 that if there's any way that we can help you over the next several
 7 months, we'd be more than willing to do that.
- 8 I also agree with Commissioner Moore that I think there $9 \qquad \text{are some ways to make the process more efficient.} \\$
 - One thing I would offer is I think there's the likelihood that at least some people in the room, especially those who were involved in the formation of AB 1890, are likely to want to try to re-litigate issues. I would urge the Commission to have a defined set of what it is that AB 1890 said to do, and then eliminate that discussion and move forward. Because otherwise I'm afraid that most of the time will be spent on arguing what should be done and not how to do it.
 - One particular point that I've heard raised today, at least by a couple of parties was, was the funding level for renewables. I think the legislation was clear. I think there was a floor of 465 and there's a ceiling of 540. For San Diego, we have a floor and a ceiling, and it happens to be the same number because that's what we negotiated in, and it was \$12 million a year or \$60 million over four years.
- But, again, those are the type of things that I think it

- 1 would be beneficial for the Commission to address at the front and
- define and eliminate that process. That's all my comments. Thank
- you.
- 4 CHAIRMAN IMBRECHT: I agree with you. We heard all
- 5 sorts of comments today of people advocating that we ignore some
- 6 of the provisions in the legislation, and I would just suggest the
- 7 state agencies do that at their own peril.
- 8 [Laughter]
- 9 CHAIRMAN IMBRECHT: All right. Anyone else?
- Yes, ma'am.
- 11 MS. BONE: Chairman Imbrecht, my name is Traci Bone.
- 12 CHAIRMAN IMBRECHT: Please come up to the microphone.
- 13 MS. BONE: Sorry. Chairman Imbrecht, Commissioners and
- 14 Mr. Gamson, my name is Traci Bone, and I'm here on behalf of Texas
- Ohio Energy. I did submit a blue card, but it somehow got into
- one of your other piles.
- But I'll just say, to keep comments short --
- 18 CHAIRMAN IMBRECHT: Texas Ohio Energy. Go ahead,
- 19 please.
- 20 MS. BONE: Okay. I've submitted written comments, and
- instead of reiterating them here, if anybody wants a copy, they
- can come see me for them. And I'll make sure that you get some,
- 23 too.
- 24 Thank you.
- 25 CHAIRMAN IMBRECHT: And you're planning to compete out

- here in California now?
- 2 MS. BONE: I beg your pardon?
- 3 CHAIRMAN IMBRECHT: You're planning to compete in
- 4 California?
- 5 MS. BONE: Oh, absolutely. I'm sorry, Texas Ohio
- 6 Energy is a California based corporation.
- 7 [Laughter]
- 8 CHAIRMAN IMBRECHT: I give up.
- 9 MS. BONE: And with your assistance, we will be
- 10 competing in California very soon.
- 11 CHAIRMAN IMBRECHT: There is a comparable situation.
- 12 The California Energy Company is now headquartered in Omaha,
- Nebraska.
- Okay. Any further comments?
- Well, we thank you all very much.
- And Ms. Deller, Mr. Masri, you're excused. And we'll
- move on to the irrigation district portion of the hearing.
- 18 Mr. Rhoads, would you like to introduce your staff on
- 19 that issue.
- 20 MR. RHOADS: I will introduce them as soon as I see
- 21 them.
- 22 CHAIRMAN IMBRECHT: They're right behind you.
- 23 MR. RHOADS: Dan Nix and Linda Kelly. Linda Kelly is
- the Project Manager, and Dan Nix is the Division Chief in charge
- of the Forecasting Division. And I'll turn it over to Dan Nix.

- 1 CHAIRMAN IMBRECHT: I should also say just before we
- get started on irrigation that we will rely heavily upon
- 3 Commissioner Rohy for his input on combined cycle gas turbines.
- 4 You're the expert in that regard.
- 5 All right, Mr. Nix.
- **6** MR. NIX: Thank you. For those in Internet land, my
- 7 name is Daniel Nix. I'm the Deputy Director for Energy
- 8 Forecasting and Resource Assessment with the California Energy
- 9 Commission.
- 10 I have the important task of introducing one of my staff
- sitting to my right, Linda Kelly, who will actually be doing the
- bulk of the work as the Commission goes through the process of
- allocating 110 megawatts of exemption from, if not all, a portion
- of the competition transition charge.
- 15 One hundred and ten megawatts may seem small in the
- 16 light of the 55,000-megawatt electric system that supplies
- 17 California, but we've already seen a high degree of interest
- expressed by parties interested in obtaining a portion of the 110
- megawatts. So I think the Commission should be prepared for an
- eventful process in this regard.
- 21 With that, I will now turn it over to Linda Kelly.
- 22 MS. KELLY: Thank you. I'll just briefly review what
- the 110 megawatts is, and just very briefly and go into what Staff
- is planning to do.
- The Public Utility Commission Code Section 374 states

that 110 megawatts of certain load newly served by irrigation
districts load which would otherwise be served by investor owned
utilities will be exempt from paying any uneconomic costs
associated with the movement of the state's long-time system of
electric power monopolies to a free and competitive market.

The first step in this process requires that the Energy Commission allocate a 110-megawatt exemption. This is specified in the law. I'm sorry. Among the service territories of PG&E, Edison, San Diego. In a ratio the number of eligible irrigation districts in the service territory of each utility to the total number of eligible irrigation districts in the three service territories. These allocations will be phased in over five years, one-fifth of the megawatts at a time.

In order to receive an exemption, eligible irrigation districts must file a detailed plan with the Energy Commission no later than January 31, 1997, that shows the load it serves or plans to serve and for which it seeks the exemption should be specified in those applications. These loads should not be less than eight megawatts, and they should be no more than 40 megawatts.

After plans are filed, the proposed procedures that are spelled out in today's hearing order call for hearings and a final committee decision roughly around early June.

Realizing the importance of timeliness, the Energy
Commission has already taken action to implement this section of

the Public Utilities Commission code, and on October 1 a letter
from Chairman Imbrecht was sent to all irrigation districts
informing them of the 110 megawatt exemption that was available

4 and the responsibilities of California Energy Commission.

Staff has also undertaken an extensive effort to contact numerous irrigation districts and stakeholders for the purpose of identifying issues early in this process concerning both procedures and the plans that the irrigation districts will ultimately submit here to the Commission.

Staff has also completed an initial allocation of the 110 megawatts as directed by the statute. And this is available right now. And if anybody would like to look at it, we'd be glad to send it to them for their comments and for discussion.

Just as a point of interest, the 110 roughly splits out to between 70, depending on how this ends up to be, between 70, 75 percent for PG&E. So the largest part of the irrigation districts are in the PG&E area. Edison has around 20 some odd percent. And there's three irrigation districts we've identified in San Diego's territory.

The issues that we identified and that are also in the order I'll just briefly go over for anybody who hasn't seen it. The initial allocation of the 110 megawatts among the three service territories needs to be resolved. The definition of irrigation district boundaries, the method in which megawatts to be allocated among loads should be computed, the definition of

- 1 load that is used to power pumps for agricultural purposes needs
- 2 to be defined. Should all allocations be made at one time by this
- 3 Energy Commission, what information should be included in the
- 4 applications and what criteria should the Commission use to make
- 5 these allocations.
- 6 This list reflects the major issues that Staff has
- 7 identified in the course of conversations since the statute was
- 8 passed, but Staff anticipates other comments from other people
- 9 will be raised possibly in this workshop and other proceedings
- 10 that we have.
- 11 Staff is ready to work with the assigned committee and
- move forward immediately. We feel consensus building in informal
- workshops before going to any evidentiary proceedings will best
- facilitate moving this process along quickly.
- 15 We look forward to working with all parties to help
- 16 facilitate the implementation of Section 374 in a timely manner.
- 17 Thank you.
- 18 VICE CHAIR RAKOW: Thank you very much.
- We have various irrigation districts and other people
- who wish to comment. The first person Robert Mount. Is he here?
- Thank you, Mr. Mount.
- MR. MOUNT: My name is Bob Mount. I'm the General
- 23 Manager for Fresno Irrigation District. I'd like to address the
- 24 proposed schedule for Commission action on allocation of the
- 25 exemption credits.

As you well know, the new regulation process has created
a great deal of uncertainty for irrigation districts as far as
their ability to provide low cost power to their constituents. We
had had that power before the deregulation process started, and
things have been pretty much up in the air. The AB 1890
legislation clearly intended to end this uncertainty and did so
with the allocation of those credits.

I urge the Commission to adjust its schedule. Currently you call for some sort of decision on June, but I urge you adjust that schedule to allocate those exemptions as quickly as possible to end this uncertainty.

12 Thank you.

13 CHAIRMAN IMBRECHT: All right. Thank you very much.

14 Next Traci Bone.

MS. BONE: And now I'm regretting having my opportunity to talk about renewables. But again, my name is Traci Bone, and this time I'm here on behalf of my law firm Davis Wright Tremaine.

Chairman Imbrecht, Commissioners, Mr. Gamson, the one procedural comment that we would like to make at this time is that in developing rules with regard to irrigation districts and the allocation of CTC exemption that is given to them, that the Commission keep in mind the large number of small irrigation districts, and that rules be designed that would allow them to also participate in this process.

It is my understanding at this time that many of these

- 1 smaller irrigation districts would have a difficult time meeting
- 2 the 50 percent ag pumping requirement. And if the Commission
- 3 could come up with a mechanism which would accommodate their
- 4 needs, that would be greatly appreciated.
- 5 Thank you.
- 6 CHAIRMAN IMBRECHT: Okay. I have to ask, I glanced
- 7 through your previous statements, how did the Texas Ohio Energy
- 8 Company end up in California? Or you know the history?
- 9 MS. BONE: They have a California office here, and they
- 10 were originally a gas company. And that's where the Texas Ohio
- 11 comes from, buying a lot of their gas from that area. And they've
- 12 just now applied that name here in California to start marketing
- their new product which is the voc gen. It's a machine that
- 14 they've trademarked that's produced by Allied Signal.
- 15 And what the voc gen does is it burns VOC emissions as
- 16 fuel as a form of cogeneration to help facilities such as bakeries
- 17 eliminate VOCs as required under the Clean Air Act.
- 18 CHAIRMAN IMBRECHT: Thank you.
- MS. BONE: You're welcome.
- 20 CHAIRMAN IMBRECHT: All right. Michael Boccadoro.
- 21 MR. BOCCADORO: Michael Boccadoro with the Ag Energy
- 22 Consumers Association. Spelled B, as in boy, o-c-c-a-d-o-r-o.
- 23 I'll keep my verbal comments very brief today and focus
- 24 mostly on the process. I was concerned as I read through PG&E's
- formal written comments today that they're attempting to put some

1 new issues on the table that I don't think your staff identified.

I think your staff did an admirable job of identifying the issues that do need to be resolved quickly so that we can meet the January 31 deadline for the irrigation districts to submit proposals.

As a way of background let me tell you that the AECA was the primary proponent of Section 374 in the legislative process along with the Modesto Irrigation District and the Merced Irrigation District. We were also the primary drafters of that section and have spent some time talking with your staff as to what issues we see that need to be resolved.

As way of the process, I would like to reiterate the point that Mr. Mount made from Fresno Irrigation District. We have a very short transition period here. Section 374 provides a five-year transition. Very important transition for irrigation districts during the transition in the electric restructuring.

And if you follow the course that was set out in your Notice of En Banc Hearing of not allocating the megawatts until June, what you're going to effectively do, since the legislation requires that these irrigation districts, for the most part, build new distribution systems to serve their new customers, you're going to effectively preclude any allocation or use of the allocation in year one of this transition. Since it's only a five-year transition, you've effectively cut off 20 percent of that allocation. And so I would like to recommend, as Mr. Mount

- did, that you rethink the allocation process.
- 2 We've given the districts a very short amount of time
- 3 with the January 31 deadline. We recognize that when we wrote
- 4 that into the legislation, but we did that for a very distinct
- 5 purpose, and that was to get this process rolling quickly. And we
- 6 are hopeful that the Commission will rethink their strategy in
- terms of allocating those megawatts no later than February, the
- 8 end of February, so that we can get moving very quickly with those
- 9 districts who are awarded an allocation. That they can then build
- 10 their distribution systems to begin serving their customers early
- 11 in 1996.
- 12 Thank you very much.
- 13 CHAIRMAN IMBRECHT: Have you had the chance to review
- the reference that Ms. Kelly made to initial allocations?
- 15 MR. BOCCADORO: Yes, I have. At lunch today I saw it
- 16 for the first time. It tends to flow very consistently with what
- 17 we discussed during the legislative process. It's a little lower
- in PG&E service territory, but I think the districts that she's
- 19 identified are very accurate. And so I think the allocation's
- very very on point.
- 21 CHAIRMAN IMBRECHT: Well, I think we are trying to move
- expeditiously, and if you would play off of that process, we'd
- appreciate it.
- MR. BOCCADORO: Thank you.
- 25 CHAIRMAN IMBRECHT: Okay. Thank you.

1 Chris Mayer.

2 MR. MAYER: Chairman Imbrecht and Members of the 3 Commission, my name is Chris Mayer. It's spelled M-a-y-e-r. I'm 4 Assistant General Manager of the Modesto Irrigation District.

We thank you for the opportunity to speak today. We plan to put in more detailed comments in the workshop process and the hearing process, and we look forward to working with the committee of Commissioners Rohy and Sharpless in that process.

A couple of procedural issues for us, as Michael Boccadoro stated we participated in the legislative process that led to the irrigation district exemption as part of an overall compromise. And the compromise that included this exemption really led to our agency supporting Assembly Bill 1890. So we feel it's a very very important compromise, and that the benefits of the compromise not be diminished in the process.

We also felt very strongly that the California Energy Commission should be the arbiter in the allocation process. We think the expertise and experience is here to make the allocation fairly. And we think the bill was very clear that CEC has the full and exclusive jurisdiction on this matter.

With regard to the application process, my district, Modesto Irrigation District, believes that we have all the necessary facilities and resources to meet the criteria of the program. And, in fact, we also have a unique service area agreement with PG&E that does not restrict MID from providing

1 electric service anywhere within PG&E's electric service area.

And I think that's the reason for the somewhat interesting provision of the bill that says the exemptions can be applied either within the irrigation district boundaries or anywhere within Stanislaus or San Joaquin County. We want to make sure that that important part of the legislation is remembered as part of this process.

In terms of the procedures that were suggested in the Notice, we find them to be largely acceptable. We also would like to see the process be as informal as possible. Perhaps allowing the irrigation districts, if they are able to, to help in the allocation process. Maybe even constructing an allocation among themselves with the facilitation of your staff.

We also encourage quick action for the exact issue that was identified by the previous two speakers. The exemption is a five-year exemption. It's effective really January 1 of next year. And to the extent that the decisions were made as close to the application date as possible, it would really help the customers that are, you know, basically in some cases frozen in some of their decisions about competitive electric services suppliers waiting on the outcome of the CTC allocation.

In fact, we're actually servicing a number of customers now and have been for most of this year that would be potential beneficiaries of an exemption. So those folks who have switched from PG&E to MID would also be very interested in seeing a

1 relatively quick conclusion of this process.

MR. MANHEIM:

By and large, we think, you know, look forward to the competitive aspects. We've had a little experience now in local competition. We think it's healthy. It solves a lot of the problems that have been difficult to address through the regulatory process. Even some of the issues associated with reliability and customer service really shape up when there's head-to-head competition in electric utility providers.

So we think the exemption goes a long way towards keeping that concept alive and look forward to participating in the Commission's process.

12 Thank you.

13 CHAIRMAN IMBRECHT: Thank you very much. Questions?

14 William Manheim.

And we intend to be an active participant in this proceeding as you've heard from PG&E throughout the day. Although I think that we'll be a little unique in that we may be the most active participant who isn't going to be wrangling for an

Thank you. I'm Bill Manheim from PG&E.

20 allocation.

Our interest is primarily in implementation. We recognize that there are lots of decisions to make about which irrigation districts will get the exemptions and how the 110 megawatts will be shared. Our concern is looking forward a bit, wondering once an award of a megawatt is provided to an irrigation

1 district, how that megawatt can be used and how it can be applied
2 to customers.

There are a number of these types of implementation issues that we think it's important to identify early in the process and hopefully seek some resolution from this Commission as soon as possible.

The applications that will be filed by the irrigation districts on January 1 are required to be very detailed, but if we don't know what a megawatt is or how a megawatt's going to be measured or how a megawatt of an award can be applied to load, it's going to be very difficult for those irrigation districts to draft their applications.

So we believe there are a few threshold issues which we've identified in the attachment to our comments that we hope to bring before this Commission for some threshold decisions early on.

There are, as a general matter, we believe Staff's outreach efforts have been excellent. Appendix A identifies primarily all of the issues that we believe need to be addressed before this Commission. We did suggest two other issues that I think are related to issues on the Appendix. But if I could touch on those briefly.

One issue is that the exemptions for the irrigation districts are temporary and not complete exemptions. They're exemptions for CTC, but they begin in 1997 and they end in 2001,

and they are phased in over time. So there will continue to be a CTC charge that applies after 2001. It's been referred to as "the tail" for those that participated in 1890.

And there will continue to be non-bypassable charges for nuclear decommissioning and public purpose programs. And those charges will apply even to exempt CTC customers that would be served by these irrigation districts.

That's in AB 1890. It's fairly clear on what's the Commission's, why should this issue come before the Commission. We think that there are some consumer protection issues involved here. We want to make sure that customers who will be served under these exemptions are aware that there will continue to be other non-bypassable charges applicable to them as well as CTC charges that will kick in in 2001.

There are also enforcement requirements in AB 1890. It specifies that before an irrigation district serves the customer, an IOU customer, it needs to, one, notify that customer about CTC applicability as well as obtain some type of written assurance from those customers. So we just want to ensure that the Commission enforces those provisions of the act.

Our other concern again concerns how you use a megawatt once you've been awarded one. Our view is that a megawatt allocation should be applied on a customer basis, not a portfolio basis. So if you have, if Modesto Irrigation District wishes to serve eight megawatts of customers and their 8 one-megawatt

- customers is targeted, then one megawatt of its exemption would be
 applied to each of the eight.
- Our concern is that if Modesto wanted to serve 16

 one-megawatt customers -- and I'm sorry, I don't mean to single

 out Modesto. If an irrigation district chose to do that, it would

 try to share those allocations among the 16 customers such that

 each customer would see a reduction in their CTC rate but not a

 complete exemption.
 - We think there are lots of variations about how these megawatts can be used. That's just one example. And we hope that in the workshops we can explore some of these, reach consensus if possible; but if it's not possible, bring them to the Commission for a decision before January 1. Because we think it's vital that we know what a megawatt is before applications are submitted.
- 15 Thank you very much.
- 16 CHAIRMAN IMBRECHT: Okay. Thank you very much.
- Mr. Jeff Meith.

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- 18 MR. MEITH: Thank you. Good afternoon. That's

 19 pronounced Meith, by the way. Well, it should be, it should be
 20 Meith.
- 21 CHAIRMAN IMBRECHT: I give up. I've come close on a lot of these, but I haven't hit too many right, have I?
- 23 MR. MEITH: Your German is correct, Mr. Chairman. It 24 should be Meith, but somehow way back in my before my time it was 25 changed around. But it's pronounced Meith, M-e-i-t-h.

I'm appearing today on behalf of Oakdale Irrigation
District which is composed of around 72,000 acres in eastern
Stanislaus and San Joaquin County, sort of bridging over the
Stanislaus River. And we have received a copy of the Notice, and
in light of Mr. Moore's admonition we just want to note one point
that we think has to be included as an issue for discussion. And
it's a fairly localized issue, and it is the interpretation of 374
lAF, particularly the provision that states that the allocation
procedures of your Commission will apply to, I believe it says, to
any load served by any irrigation district in Stanislaus and San
Joaquin Counties.

There are those who I think quite reasonably argue, and it would certainly affect Oakdale's application which it intends to make, that that particular provision addresses directly the so-called split between agricultural and other types, agricultural pumping, excuse me, and other types of load. And that will need to be clarified, obviously, because it can have a big effect on Oakdale.

For the Commission's information, Oakdale's been in the wholesale power business since about '54 and still is, but it intends to get into the retail power business in light of the ongoing activities, and, therefore, we're going to be an active participant. But we do think that issue has to be included, and we intend to participate.

I might add in terms of procedures that's certainly an

- 1 issue that I think avails itself at least initially to informal
- discussion. We're only talking two counties and a limited number
- 3 of irrigation districts and only PG&E on the utility side. So
- 4 hopefully it may be that we could sit in the same room and decide
- 5 we have the same interpretation of that language. But certainly
- 6 an informal workshop-type session may be helpful on that bi-county
- 7 issue.
- 8 Thank you very much.
- 9 CHAIRMAN IMBRECHT: All right. Thank you.
- 10 That again concludes my witness list. Does anyone else
- wish to be heard on the issue of irrigation districts?
- Mr. Johnson.
- 13 MR. JOHNSON: I, too, will be quite brief and echo
- 14 PG&E's point that we will not be here for allocations as part of
- 15 the process. In fact we have probably, even at that, very small
- 16 amount of allocation.
- 17 We did submit comments in detail for the Committee to
- 18 review on the particular issues which I think will expedite the
- 19 process. We plan to participate, and we look forward to doing
- that. And hopefully we can resolve that.
- We, too, share an interest in trying to get the
- allocations tightened up so that the January 31 date can be met.
- We think that's an important issue, too. Thank you.
- 24 CHAIRMAN IMBRECHT: Thank you.
- 25 Anyone else wish to be heard?

- I take this opportunity to correct an omission. I
- 2 should have earlier introduced a former member of the Energy
- 3 Commission, Mr. Robert Mussiter. Glad to see you, Bob.
- 4 MR. MUSSITER: Glad you noticed.
- 5 CHAIRMAN IMBRECHT: Yes, I've seen you hovering back
- 6 there.
- 7 MR. MUSSITER: Is this ER7?
- 8 [Laughter]
- 9 CHAIRMAN IMBRECHT: Actually you should know that this
- 10 spectacular photograph of the lightning bolts is on a
- 11 semi-permanent loan from Commissioner Mussiter to remind us of
- where energy really comes from.
- 13 All right. Moving right along. Mr. Rhoads. Let's turn
- 14 on to RD&D.
- Thank you, Dan and Linda.
- 16 MR. RHOADS: I'll turn the microphone over to Mike
- 17 DeAngelis.
- 18 MR. DeANGELIS: Commissioners, I'm very pleased to
- 19 provide some introductory Staff comments on public interest RD&D
- 20 and AB 1890 today.
- It's really with much relief that finally after over two
- years of following this issue of decline of both regulated and
- public interest RD&D in the State of California, that finally I
- think we're seeing the light at the end of the tunnel. I don't
- think we're all the way through that tunnel yet. We have a ways

- 1 to go, but we're certainly getting close.
- I thought that what I would comment on today is really
- 3 the very strong foundation that we have to begin a public interest
- 4 RD&D program in the State of California. And that primarily
- 5 exists with the substantial work that has been done
- 6 collaboratively with stakeholders in developing a working group
- 7 report to the California Public Utilities Commission which was
- 8 submitted on September 6 to the CPUC.
- 9 So I wanted to comment a bit about that because it lays
- 10 the foundation from where we go here, part of the foundation, and
- I also wanted to comment a bit about what AB 1890 says.
- In terms of the RD&D working group for the Public
- 13 Utilities Commission, we had a very broad group of
- 14 representatives. All of our IOUs were represented. Municipal
- 15 utilities were represented as were our R&D institutions through
- 16 the University of California, the Electric Power Research
- 17 Institute. Ratepayer advocates were represented on the working
- group, as were environmental interests through the Union of
- 19 Concerned Scientists, and also the Natural Resources Defense
- 20 Council.
- The RD&D working group worked very very effectively,
- worked collaboratively. We did not dodge issues. We covered some
- of the primary issues on public interests and other RD&D in line
- with what the PUC requested that working group to do. Worked very
- very effectively, and I think that group, not only in the work

- 1 they did to the PUC but also in the future, will be extremely
- 2 helpful in clarifying what public interests RD&D should be done in
- 3 the State of California in the future.
- 4 The tasks that were provided by the Public Utilities
- 5 Commission for the RD&D working group were really three. One was
- 6 to define boundaries between competitive, regulated and public
- qoods RD&D.
- 8 The second task was to explore public goods RD&D
- 9 funding.
- 10 And the third task was really to explore how those funds
- 11 be administered through the independent non-utility entity.
- 12 The first area of work on RD&D boundaries the working
- group decided very clearly that there should not be bright line
- definitions. That that was inappropriate. That it would actually
- 15 suppress innovation which is so important to try to stimulate
- 16 through the RD&D process. That instead there should be broad
- 17 overlapping definitions because it supported creativity and
- 18 collaboration important to the RD&D process.
- 19 We defined competitive RD&D as developing science or
- technology benefits which can be appropriated by the private
- 21 sector entity making the investment. "Appropriated" being a key
- term here.
- 23 Examples would be near term efficiency improvements to
- power plants. New technologies to lower O&M expenses in a power
- 25 plant would be another example.

The second definition for the RD&D boundaries task was for regulated R&D. And the definition in the working group report was to develop science or technology benefits which relate to regulated functions of the entity making the investments.

This broad definition really applies to our regulated IOUs after restructuring and where they have their monopoly has shrunk down to. And, in fact, an example cited in the report is RD&D on new technologies for the transmission distribution system, or really anything directed by the PUC, such as the LEV R&D programs directed by the PUC.

The third definition that we were asked to provide to the RD&D working group was on public interest RD&D. And the definition we provided was to develop science or technology. One, the benefits which accrue to Californians. And two, that is not adequately addressed by competitive or regulated entities. And that's the definition we provided there.

And the public, of course, means California citizens.

And examples of public interest RD&D would be new technologies to improve environmental quality over and above existing regulations. New technologies improving public health and safety of different energy technologies and others could be examples of public interest RD&D.

In terms of RD&D funding issues, the second task given to the RD&D working group by the PUC, I'll keep my comments fairly brief in this area, but the RD&D working group did coalesce and

- agree upon a focus of public interest RD&D. And that focus that
 was agreed to by stakeholders was a focus on energy efficiency,
 renewables and environmental issues.
- Now, that was a focus, not everything needs to be in that area, but that's a focus of the organization upon which we can build on here in the future for our California program based on AB 1890.
- There are also a variety of funding options that were proposed. And there were really four options. I won't go into these in detail, but they ranged in funding from \$20 million up to \$225 million. And all of the stakeholders really were in one of these four funding categories.

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- There was a substantial discussion on where commercialization fit, vis-a-vis RD&D. And, in fact, the working group decided to define RD&D as not including commercialization, as instead advancing science or technology. But the working group also agreed that commercialization was very very important. And, in fact, it certainly does no good to do RD&D that is not commercialized in the marketplace.
- So what was done in terms of these four funding options there was also proposed add-on funding to address the commercialization issues for three out of those four funding options. It was also decided that the RD&D administrator could do limited scale or lower cost commercialization also.
- In terms of the RD&D independent administrator and how

- we explored that for the Public Utilities Commission, one of the first things we wanted to do was lay out a foundation for that administrator. And so what the working group report developed was a series of goals for the RD&D administrator. And I'll just
- quickly run through those. And we also developed functions and criteria which I'll run through, too.
- But the goals are to serve the public interests, public benefits.
- 9 CHAIRMAN IMBRECHT: Run quickly.

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- 10 MR. DeANGELIS: I will. I will. Serve the public 11 interest, support state energy policy, address consumers' needs. 12 Those were the primary goals of public interest RD&D.
- Terms of functions, it would really function in terms related to policy making, planning, conducting RD&D and the administration of the actual RD&D program.
 - And in terms of criteria for measuring success of the organization, several things came out and were described. Number one, an open and flexible planning process where a broad group of stakeholders had input to decisions and input to the plans that were developed by public interest RD&D. Effective and efficient programs, low overhead, balance between near term and long term is all included by that criterion. Public accountability, oversight is important, tracking of projects and understanding the benefits of those projects. And, also, collaboration and enhancing the RD&D infrastructure in the State of California as another

1 performance criterion for the independent administrator.

Let me just quickly move on from the RD&D working group to AB 1890 to mention what has laid out in AB 1890. And it specifically says it provides \$62 1/2 million in annual funding for a four-year period for public interest RD&D. It also defines public interest RD&D. And it defines it in a very similar way as the working group report. As advancing science or technology not adequately provided by regulated or competitive interests.

It also states that the CPUC will determine the use of the funds, provided only funds for T&D functions remained with investor owned utilities, and that remaining funds go to the CEC subject to administrative and expenditure criteria by the Legislature.

I see three issues and potentially more here. One issue is that there will be a very strong need to work closely with the CPUC and stakeholders on public interest RD&D. Particularly regarding the \$62 1/2 million split that's in the legislation.

A second issue is to work closely with the Legislature and other stakeholders on the administrative and expenditure criteria that's laid out in AB 1890.

And a third issue is to really develop with stakeholders a clear vision or road map on public interest RD&D. And we need to get, clearly get the biggest bang for the dollars that's provided towards public interest RD&D, and there is a process we believe that needs to be done to lay that out in a clear fashion.

- Now Ron Kukulka has done some thinking particularly
 about that planning process, so I'll turn it over to Ron for just
 a couple of minutes.
- MR. KUKULKA: As one of the first steps of developing a process, the Staff proposes that we develop a public interest RD&D implementation plan through a stakeholder collaboration process.

 We would conduct a series of workshops.
- 8 CHAIRMAN IMBRECHT: Could you pull your microphone a 9 little closer.

- MR. KUKULKA: We would conduct a series of workshops to have stakeholders assist us in working out the details of that plan, and we'd want to tap the expertise of the state's R&D experts to do that on the R&D community. This effort would build, as Mike said, on the working group plan and working group report.
 - The stakeholders would include a broad spectrum of participants, including the investor owned utilities, the munis, university R&D community, EPRI and other R&D organizations, environmentalists and commercial industrial organizations as well as other state agencies.
 - Some of the key elements of the plan we want to develop clear goals and objectives to define what we want to achieve. We want to develop specific R&D programs. We may want to target or identify technology types end use sectors, R&D sectors. We'd want to define the eligibility of technologies, types of projects and applicants, funding mechanisms. We'd look at grants, loans and

- 1 royalty arrangements.
- 2 And finally what we'd like to have is an evaluation
- 3 process that analyzes the project and program benefits to provide
- 4 feedback and the measurable results of the program so that we can
- 5 identify what we've done, what the benefits of the program are.
- 6 Another step in the process is the streamlining of the
- 7 contracting procedures that the state has. Many of our project
- 8 participants feel that our contracting process is cumbersome and
- 9 time consuming. And our Administrative Services Division is
- 10 leading an effort to reduce that red tape, and this is going to be
- 11 a key activity in ensuring a successful R&D program.
- 12 Our tentative schedule, we're looking at having
- stakeholder workshops from November to about May of next year. A
- 14 plan coming before the Energy Commission in around June. And then
- 15 a solicitation and selection process in the July/December time
- 16 frame with contract awards and grants happening about January in
- 17 '98 when the funds become available.
- 18 CHAIRMAN IMBRECHT: Okay. Questions?
- 19 Thank you both very much.
- Now I'll reintroduce Marv Lieberman representing EPRI.
- 21 MR. LIEBERMAN: Thank you, Mr. Chairman. My name is
- Marvin Lieberman. I'm with the Electric Power Research Institute
- and Senior Counsel Regulatory Relations.
- I have with me, and I want to introduce Al Pack
- 25 [phonetic], also Senior Counsel Regulatory Relations at EPRI.

He'll be involved in the process. He's also here to demonstrate that you don't need white hair to be Senior Counsel, and I hope Carl Blumstein will agree with me about that.

I do want to compliment the Commission for proceeding very rapidly on the implementation of the AB 1890 and echoing something Commissioner Moore indicated that I think the emphasis at this point has to be on the process. It's extremely important to get the procedure right at the beginning.

The late Justice Felix Frankfurt [phonetic] who used to be criticized for his opinions because he put so much weight on the procedure, and he answered his critics by saying from procedure comes substance. And I think that is particularly true in the implementation of 1890, that you'll more quickly get to the resolution of the issues that are listed in the appendix if you, right up front, get the procedure for getting there correct.

And in that connection and in wanting to keep my remarks as brief as possible, I think there should be two more issues added to that list. I think from some of the comments the Commissioner and the Chairman has made today they're implied in that, but I just want to make it explicit. And that is the issue of utilizing the present infrastructure and resources in the State of California.

The State of California is blessed with educational institutions that are valuable research organizations. And I say this as a matter of pride that the organization I represent is

probably nationally and internationally the premier electrical collaborative research arm that exists. And we all have these resources available to the Commission.

I'm only speaking for EPRI, but I'm sure the universities would echo this that whatever resources they have they're also available to the Commission. And we would urge the Commission in setting the procedure and looking at the process, and particularly the end game of how do you get the research accomplished as quickly as possible and into the public domain as quickly as possible, that you look at what exists today that you can utilize that will more efficiently and cost effectively achieve that goal.

The other issue that I think belongs is how do you maximize this R&D fund. And I suggest that there are two ways of doing it. First through leveraging.

For example, we take funds from all over the United States, and because of that we are able to leverage projects. Such an organization as EPRI, for example, where the California fund may not be sufficient for a particular project or may need some additional incentive, the leveraging effect of funds from other organizations combined with the R&D fund created in California may be able to put projects into the marketplace where they might not have been otherwise.

The other is co-funding. And I think that the issue of co-funding ought to be considered. The value of co-funding,

besides maximizing the dollars, the value of co-funding gives the parties to the projects a sense of ownership and commitment that may not exist otherwise. When you have some of your own money at stake, it tends to grab your interest a little more than if it's just all somebody else's money.

So with those just two, those brief comments and those additional issues, I will bring my remarks to a close except to say that for over 20 years EPRI has developed the expertise, has a world of knowledge in public interest R&D. It's available to the Commission. We want to work with the Commission. We can assure you, like we did with the working group R&D process, Mike and I've been working at this for some time for now, we will continue to work with the Commission. We all want the same goal, and that's to bring value in public interest R&D to the citizens of California just as quickly as possible.

Thank you.

CHAIRMAN IMBRECHT: Marv, thank you very much.

I just want to reiterate since we expanded our R&D programs now about 11 years ago, it has been fundamental to our approach to pursue precisely the kind of co-funding and leveraging that you referenced. It's been a hallmark of all of our programs.

We typically enjoy a three or four-to-one match with other participants. So I think you'll find a very receptive audience on those questions as well.

Okay. Richard Kelley.

1 MR. KELLEY: Thank you, Mr. Chairman.

I was going to reserve my comments for workshop, but since cost sharing and co-funding has specifically been mentioned and that was one of the issues I was going to raise, I'd like to put in a pitch for the little guy.

Our company, United Solar Technologies, has recently doubled its workforce to a maximum of four people, and so, therefore, we fall in the very low end of the power curve sometimes. I had hope to step forward and just urge upon the Commission to look kindly upon some of the peculiar problems that we experience in dealing with some contracts.

Cost sharing, for instance, means to larger companies to set aside capital to cost share a project. On our level it means that the owner and the other members of the company work nights and weekends because the only cost share that they can put forward on many occasions is their own work hours.

So to the extent that there can be some consideration in the days ahead, I know that there's a great deal of work that must be performed by the Commission, and I certainly acknowledge that and wish you the best of luck; but if in these considerations you could give some special consideration for the small companies that will be coming forward to involve themselves in this process, it would be most appreciated.

I would say in our defense that when we began as a small company of two people, we started with a single idea and took that

- 1 idea to the California Energy Commission and to the Department of
- 2 Corrections, and our two-person company combined with another
- 3 two-person company, and we built a 28,800 square foot solar
- 4 collection facility at Tahachapi Prison. That was done by two
- 5 very very small companies.
- I have recently completed my first ETAP project, which
- 7 I'm very grateful to the Commission for, but we found it was
- 8 difficult in many instances meeting some of the requirements there
- 9 because we just aren't set up for that.
- 10 I'm thoroughly in favor of the MBE/WBE/DVBE process, but
- for R&D it can become very difficult for a very small company to
- try and accomplish its limited goals on limited capital and still
- 13 comply with some of those processes. So I guess I'm basically
- 14 from a process standpoint standing forward and saying as you
- deliberate these processes try to give some consideration to those
- 16 of us who are on limited budgets and have as our capital the sweat
- of our brow and good intentions.
- 18 And we certainly look forward to competing for these
- 19 resources. This is a wonderful opportunity for all of us. And
- we're ready.
- 21 CHAIRMAN IMBRECHT: What type of solar technology do
- you employ?
- MR. KELLEY: We have just completed building a solar
- thermal cogenerating concentrator. It's a PV thermal
- concentrator. We used the Boeing cells that were developed under

- 1 the Star Wars Program. That's a galley marsonite [phonetic] cell,
- 2 and it is strange, isn't it? There was a fire sale at Boeing and
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- 4 [Laughter]
- MR. KELLEY: We found a few patents there lying in the gutter and took them down here and found people who are willing to stand with them. And I've very pleased to say that last Friday we tested our dish at 20 percent electric conversion efficiency combined with 64 percent thermal efficiency. We produced both industrial process heat of the type that we had at Tahachapi and electricity.
 - Our experience at Tahachapi said you can't compete with natural gas solar one to one, so we needed to add electricity to the component, and we did that. The California Energy Commission stood up and said we believe in you and we'll try it. And I've had considerable patience from those who have dealt with my contract, but we've produced it, and it's there.
 - And again a small company, the Wright brothers' plane came out of a garage, and hopefully the world's finest solar concentrator has just come out of a similar garage.
- Thank you.
- 22 CHAIRMAN IMBRECHT: Well, you've identified some issues 23 that are important for us. We've certainly been aware of them for 24 some time.
- I want to assure you that we share much of your

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1 frustration. What you're referring to principally are state
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- 2 contracting requirements that are imposed by the Legislature. And
- 3 that's one of the things that was at the heart of my comments at
- 4 the opening of today's session in terms of we can come forward
- 5 with those types of recommendations, but we're going to need the
- 6 political support of all of the players in the process.
- 7 MR. KELLEY: And please don't misapprehend my comments.
- 8 I'm not shooting at that process at all of those requirements.
- 9 It's just that when they're applied to a very small company on an
- 10 R&D basis --
- 11 CHAIRMAN IMBRECHT: I understand.
- 12 MR. KELLEY: It's a difficulty.
- 13 Thank you.
- 14 CHAIRMAN IMBRECHT: Thank you very much.
- Mr. Peter Carroll, appearing Solar Turbines.
- 16 Commissioner Rohy's former employer. Good to see you, Peter.
- MR. CARROLL: Mr. Chairman, Commissioners, thank you
- very much for the opportunity to be here before you today.
- 19 First I'd like to commend you for being --
- 20 THE REPORTER: Excuse me, sir, could you also spell
- 21 your last name?
- 22 MR. CARROLL: Yes, C-a-r-r-o-l-l.
- 23 THE REPORTER: Thank you.
- 24 MR. CARROLL: Solar Turbines is a industrial gas
- turbine. We manufacture our products in San Diego and are one of

the leading exporters from the State of California in heavy
machinery.

Let me get back to commending the Commission for being among the very first to formally recognize the need to find financial resources for continued R&D investments in a restructured environment. I think the work that Mike has done in his group, additionally your recognition that many of the new generating sources that will find a home in the deregulated community could be lumped under the umbrella of distributed generation, and as such you've carried the banner forward to see that distributed generation provides an easy access for these technologies to enter the market. Because it's through that easy access more than anything else that they'll be able to compete. So removal of those barriers will do more than any other factor to see that they benefit all of us within the state.

R&D is a key issue to us. We like to think of ourselves as being a high tech company heavily dependent upon it. And we have participated in state programs and federal programs. So I speak from that background.

There are many pitfalls, and I would like today to talk about the policies that you're about to undertake, some of those pitfalls and suggest some solutions as you go forward.

It is a common and popular criticism of R&D to say that all R&D should be funded by the marketplace and that the market will determine where they go. Clearly that's true for near term

issues and for many many products, but that is not true, I think, principally for public goods or longer viewed R&D that your organization supports. The market horizon for companies such as ours simply is not long enough to bring these into focus soon enough.

I think we see that in the automobile industry as an example, and I think we also see it in the environmental sector and in the alternative fuels sectors.

Pitfalls, however, in this are in three principal categories. The first is doing R&D for the sake of R&D. I can tell you I have been a part of such an organization, and we kept the work in the lab, and we did it for the sake of the lab. And that's a luxury I believe that we can no longer afford.

The second pitfall is the building of large program management or oversight organizations that put a heavy overhead cost or administrative burden on the R&D investment making that investment not provide the payback to the ratepayers that they deserve.

The third and most significant category is that of unrealistic market assessments for products. Time and time again research engineers will apply an unrealistic fuel value or an unrealistic market entry price for new product and as a basis for assuming that that product or that technology can enter the market case. Time and time again that fails. So it's very important to have that realistic assessment.

Well, how do you do those things. How can you get at that.

I would encourage you to look at partnerships not only in doing this work but in selecting what is done in managing it.

A partnership with an industrial committee working with yours made up of members of industry, of universities, of national labs to help select the kind of technologies that should be pursued and select the programs within those technologies as they go forward.

Similarly you may be well served, if you will, out-sourcing the management of these dissimilar kinds of activities. Universities, consortiums could help do that. And I think it would be beneficial to all of us to have a broader based oversight of where we go.

Finally cost sharing. I understand in the very articulate and impassioned plea to support small businesses that we just heard that funding is a significant issue, but I believe that forcing entrepreneurs, large companies, people with novel ideas out into the marketplace to dig and work for that funding is as important as the development of the technology.

There are many many ways besides digging in your own pocket or coming to before your organization for funding. You can go to other states. You can go to the federal government. You can go to investment capital people that would like to look into those kinds of projects.

And I would encourage you to drive all of us that come

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1 to the trough to get out there and prove the merit of our
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- technology by finding people that are willing to belly-up and put
- 3 their money along with yours to see that the project works. I
- 4 think that's going to be very important.
- 5 Finally I'd like to comment a little bit on the
- 6 requirements that you have on you. I recognize that you cannot
- 7 change these, but data sharing, MBE/WBE, a whole array of
- 8 requirements that were put in place at the time for very good
- 9 reasons, I believe it will encumber the development of
- 10 technologies that we need to develop under a very austere program.
- 11 So I would encourage you to, I guess, come to people such as
- 12 myself to say get out and lobby for that. But we need to have a
- 13 common message. We need to work together on that issue.
- 14 And I thank you very much for the time and the
- opportunity to be here.
- 16 CHAIRMAN IMBRECHT: Thank you very much.
- Mr. Jim Cole.
- 18 MR. COLE: Commissioners, my name is Jim Cole. I'm
- 19 Director of the California Institute for Energy Efficiency.
- 20 On behalf of the Institute I'm please to have this
- 21 opportunity to present some oral comments on the Notice of En Banc
- Commission Hearing on Public Interest RD&D. We've not had time to
- prepare detailed comments, but we look forward to participating in
- the Commission's process for developing a multi-year plan for
- public interest RD&D in California.

California Institute for Energy Efficiency is a partnership of the California Energy Utilities, its regulatory commissions and the University of California. We're administered as an organized research unit of the University of California located at Lawrence Berkeley National Laboratory. The Institute plans, funds and manages research and development of new end use efficiency technologies by leading scientists, engineers and other principal investigators at California's universities, colleges and national laboratories.

Over the '90 through '97 time period, California's major electric and gas utilities have provided an average of about three to four million dollars annually to support the institute and its R&D programs. Over that period we reviewed as a component of the utility R&D programs complimentary to the other activities that the utilities were sponsoring.

Of course now in the future environment we'll no longer be viewed as part of their program but presumably working with the Energy Commission as part of the public interest R&D program generally.

Exactly what our mission should be in the future perhaps could change rather than the particular niche that we served. Of course we want to emphasize the capabilities of those scientists and engineers as part of, perhaps, a broader industrial public interest partnership.

The Energy Commission is represented on the Board of the

Institute by Commissioner Sharpless. We're very pleased to have her participating. Technical direction and major decisions about the funding of our programs are provided by our research board consisting of vice presidential level representatives of California's major utilities, a PUC Commissioner and Energy Commissioner and the Executive Director of the California Building Industry's Association and other top level managers of R&D organizations including the Electric Power Research Institute.

I'd like to comment briefly about the proposed RD&D planning approach. Although Appendix C of the Hearing Notice does not address the issue explicitly, I believe that it's inevitable that the planning process will address the administration and expenditure criteria issues. And I'm happy to hear from Ron that that will be part of the discussions.

This topic was addressed at length at a recent meeting of the CIE Research Board on September 27. A special focus of our discussions was a mechanism that appears to offer significant potential for efficient administration. This is the establishment of a joint powers authority such as one described in the working group report that would utilize the powers executive leadership and key Staff of the California Energy Commission, the California Public Utilities Commission and the University of California and perhaps other organizations.

The Research Board members received some preliminary information about the joint powers authority approach and its

potential merits. The CIE Board encouraged CIEE and the
University of California to develop this idea further and to
discuss it with all of the interested parties. We see the
Commission's planning process as one venue for these discussions.

At the September 27 meeting the CIE Board also directed me to begin our multi-year planning process for 1997. In this process we'll set the direction of our '97 research program and explore the means by which we can integrate our existing multi-year focused R&D program, our exploratory R&D program and our collaborative program planning and funding approach into the new public interest RD&D program in 1998.

It seems natural and productive to coordinate this planning effort with a planning process that the Commission has proposed. We have already suggested such coordination to the Commission Staff and received a generally positive response. So we think that that will happen naturally.

I do have one comment on the proposed topics for the RD&D planning approach. It appears to relate primarily to technology, research and development issues. While an emphasis on technology development is very appropriate, it is important that the plan also identify the need for research on specific problems where new knowledge is needed prior to allocating significant funding for specific technological solutions.

And I'll give just one example to illustrate the potential for that. Several years ago we launched a major effort

to measure the performance of thermal distribution systems in residential buildings in California, and we found out that the systems were very inefficient. About 25 percent to 30 percent of the energy was lost due to leakage in the duct systems, conduction losses and pressure imbalances within the building envelope.

As an R&D organizations nationwide we've put lots of funding into developing very high efficiency air conditioners, very high efficiency furnaces, and we, to get 90 percent efficiency in the case of furnaces, and we connect them up to distribution systems where we leak more than 25 to 30 percent of the energy, and so I think the R&D needs to look at some research questions to get an understanding of really where are the, in the case of energy efficiency, where are the energy inefficiencies and where can we allocate the funding to the most appropriate place and prove efficiency.

Commercial buildings, thermal distribution systems in commercial buildings we speculate don't work very well. We've had very limited resources to do the equivalent measurement activities in those buildings. We think that's something that the public interest R&D organization needs to do.

There are other examples in my comments of research questions that perhaps should be very much on the agenda of the public interest R&D organization.

In summary, we're planning to participate very actively in the CEC's multi-year planning effort, both in terms of our

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1 current projects as well as reaching out to other principal
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- 2 investigators at California universities, colleges and affiliated
- 3 laboratories that we have traditionally worked with to bring
- 4 project ideas and customers and consumer benefit information to
- 5 the table.
- 6 Thank you very much.
- 7 **CHAIRMAN IMBRECHT:** Thank you, Mr. Cole.
- 8 Next Cindy Sullivan, an alumnus of the Energy
- 9 Commission. Welcome back.
- 10 MS. SULLIVAN: I'm Cindy Sullivan with the Technology
- 11 Advancement Office of the South Coast Air Quality Management
- 12 District. And my boss, Dr. Chung Lu [phonetic], Assistant Deputy
- 13 Executive Officer of the District, has asked me to come here today
- 14 to offer any support and assistance that the Technology
- 15 Advancement Office can give to your staff in formulating and
- implementing the renewables and the RD&D activities.
- 17 We would also like to suggest to you that the
- 18 possibility of holding one or two of your workshops or hearings in
- 19 Southern California so that the interested parties in that part of
- the state could fully participate.
- 21 Thank you.
- 22 CHAIRMAN IMBRECHT: I think we have every intention of
- taking this show on the road.
- Next Jamie Khan, I believe it is. Texas Ohio again,
- 25 yes.

- 1 MR. RHOADS: Jamie Khan was here just a couple of 2 minutes ago. Why don't you pass her and come back again.
- 3 CHAIRMAN IMBRECHT: I'll call her again in just a 4 moment.
- 5 Dr. Aitken, Union of Concerned Scientists.

DR. AITKEN: Good afternoon. This is partly by way of apology to let you know that you've got an extraordinary triple header going on right now. I just flew in from the UPVG meetings in Denver, as I'm sure you're aware of that, in time to give a talk at SMUD as part of their energy forum and time to come over here. So you've got all three things going simultaneously.

One of the things that happened was important at UPVG in Denver was the announcement by Department of Energy that the funds for the team-up joint venture program basically are not going to be available this year. And that whole program is going to be delayed by one year. And what it underscored to me more than anything was the importance of the continuity to the R&D and to the market transformation coming from the states. There has to be continuity coming from somewhere.

And while the DOE was obviously very concerned about that, when you have such unreliable sources of opportunities for people to try to get good work done, it doesn't work. And I think one of the important things in California has been the wonderful continuity provided by the CEC and all of you whom I know.

I participated with Mike DeAngelis on the R&D working

- 1 group. Was very very impressed by the way the open minded and
- 2 fair minded way that that group approached its tasks and came out
- 3 with various options that can be considered. And the one thing
- 4 that was clear to everyone is that continued vigorous research and
- 5 support of what we call public goods R&D is absolutely essential
- 6 to a healthy economy. A healthy business economy, a healthy
- 7 California economy, a healthy environment. Absolutely essential.
- 8 And it's just a matter of finding out the right
- 9 techniques, the right balance of the funding; but it simply must
- 10 be supported. We must come out of this with an excellent proposal
- 11 back to the Legislature in support of that.
- 12 There are 13,000 members of the Union of Concerned
- 13 Scientists in California, and I am their representative as an
- intervenor in the process. And they are good folk all saying the
- same thing. That we really have our future in our hands. We
- 16 can't count on the federal government. We need to continue to
- 17 have really an excellent program.
- 18 So I won't offer, I apologize as I've just walked in,
- more specific suggestions. I can give you better detailed written
- stuff, as you've all seen, as we get farther into it. But thank
- 21 you very much for holding this hearing and hearing me out.
- 22 CHAIRMAN IMBRECHT: Thank you.
- 23 Carl Blumstein or -stein?
- 24 MR. BLUMSTEIN: Mr. Chairman, you had the pronunciation
- correct the first time. That's Blumstein, but I do appreciate the

2	[Laughter]
3	MR. BLUMSTEIN: The university applauds the
4	Commission's move to get going with AB 1890 and do it in an
5	expeditious way. We'll participate fully in the Commission's
6	process, and we hope we can play a constructive role.
7	We have been strong advocates for public interest R&D at
8	this Commission, at the Public Utilities Commission and also at
9	the Legislature, and I think we will continue to do that.
10	We believe that the outline of the RD&D plan in Appendix
11	C should be expanded to address the RD&D administrative and
12	expenditure criteria to be established by the Legislature pursuant
13	to Subdivision F, Section 381 of the Public Utilities Code. A
14	report on this topic should be prepared by March 31st, 1997, to
15	provide timely information for the Legislature.
16	Now a little preaching to the choir I think is that AB
17	1890 gives the California Public Utilities Commission some
18	authority over public interest RD&D funds. And an efficient and
19	productive public interest RD&D program depends critically on
20	coordination and cooperation between the two Commissions. We urge
21	both Commissions to take steps to ensure that the coordination and
22	cooperation are hallmarks of the processes used in implementing
23	the RD&D provisions of AB 1890.
24	Thank you.
25	CHAIRMAN IMBRECHT: Thank you.

1 opportunity to have my name adjusted by you as well.

- 1 We hear message.
- 2 All right. Try Jamie Khan again please. Did anybody
- 3 see her come back in?
- 4 MR. RHOADS: She won't be here. She had to leave.
- 5 CHAIRMAN IMBRECHT: She left. Okay. Mr. Lloyd Cluff
- 6 to be followed by Betsy Krieg. Two more representatives from
- 7 PG&E. Welcome.
- 8 MR. CLUFF: I'm here with my hat on at PG&E. I have
- 9 another card in there.
- 10 CHAIRMAN IMBRECHT: I see that.
- 11 MR. CLUFF: We'll deal with that later.
- 12 CHAIRMAN IMBRECHT: You tell me which one you want to
- use first.
- 14 MR. CLUFF: Well, let me use the Seismic Safety
- 15 Commission first. I'm here as the Chairman of the California
- 16 Seismic Safety Commission. I'm also the Utilities Commissioner on
- 17 that Commission. Have been for the last 12 years. And I'm
- 18 Chairman of the Commission's Research Committee.
- 19 So I just want to say that we're here to offer our
- 20 cooperation to help focus on seismic risk issues and so forth, and
- 21 we'd like to work with your Staff and Executive Director on seeing
- how we might help in that public interest RD&D.
- Right now our Commission is in the process of writing
- the next five-year plan for the State of California on earthquake
- 25 risks and risk reduction activities. That will be due to the

- 1 Legislature and the Governor in April of next year, and this would
- 2 be a good time to make sure the policies with regard to the
- 3 initiatives having to do with these activities are in concert with
- 4 what you like to do.
- 5 So I offer our cooperation.
- 6 CHAIRMAN IMBRECHT: We thank you for that. I would
- 7 urge you to try to work with our Siting Division that primarily
- 8 oversees some of those issues for us.
- 9 MR. CLUFF: Okay, I will. Now let me change hats.
- 10 CHAIRMAN IMBRECHT: Okay.
- 11 MR. CLUFF: I'm here as the new Manager of Research and
- 12 Development for PG&E. I have two departments now. I manage the
- 13 Department of Geo Sciences which has to do with earthquakes at
- 14 PG&E.
- 15 So I've taken on this added responsibility, and I'm just
- new in this job just having assumed these responsibilities a few
- days ago. So I'm learning. I came here mostly to learn, but
- 18 Betsy Krieg, one of my directors from our group that's been on the
- 19 working group, is here. And I'd like her to make a few comments.
- 20 She has some written material to leave you, and she doesn't need
- 21 to go through all that. She can just give you the conceptual
- ideas, and that will be it.
- Thank you very much.
- 24 CHAIRMAN IMBRECHT: Thank you.
- 25 MS. KRIEG: Commissioner Imbrecht, other Commissioners,

thank you for letting us talk today a little bit about R&D. We've

been talking about R&D for the last nine months, 24 months, a long
period of time.

I'm Betsy Krieg. I'm the Director of Planning with

Pacific Gas and Electric Company.

We had a few procedural comments we wanted to make, but mostly we wanted to commend you and your Staff for the great job that's been done over the last few months in their participation on these informal working groups for R&D. Mike DeAngelis and a few other people, like quite a few, were very helpful in keeping the RD&D working group on track and maintaining the collaborative spirit that the RD&D working group had throughout its entire efforts. And we want to commend you for maintaining that spirit, going forward in your suggestion about informal procedures and getting a lot of information out on the table.

We have two suggestions. One is we discovered during the working group report the informal procedures are really good for developing ideas, very difficult to use that same consensus-based approach to make decisions. So we'd like to see you add, which I suspect you were going to do, that formal part to the informal proceedings. Let the working groups come together, come up with ideas on goals and objectives, and then have some sort of formal procedures where we can all take off our collaborative hat, put on our partisan hat and talk about some of the more contentious issues.

As we discovered in our working group once you agreed to put the contentious issues aside and you agree to discuss them some place else, you get a really good selection of ideas that everyone can get very excited about coming up with a range of issues. And that's what we'd really like to see as we move forward in the implementation of the R&D program.

The other issue that I just wanted to touch on is that the Staff has suggested putting together a multi-year R&D plan. PG&E has done much planning throughout the years, and our experience is that plans tend to get very fixed and inflexible. So in the spirit of continued collaboration and cooperation suggest you adopt something like an R&D agenda. Try to lay out the goals and objectives as Mike and Ron mentioned today. We need to have an idea of where we're going but try to avoid getting everything signed, sealed and delivered within the next seven to nine months. I think that's virtually an impossible task.

At the same time I think the groups and the interested parties can reach agreement on what sort of public interest R&D could usefully be done over the next four or five years, at least, and we can get behind that without yet arguing about all the details of the administration.

And as you've heard from everyone, there are a lot of concerns about potential high costs of administrating new programs. And there are several suggestions in the R&D working group, and you've heard several others today about ways to

- 1 minimize that administrative burden. And PG&E, just being a very
- 2 low administrative organization, would support those sort of
- 3 ideas.
- 4 Thank you very much.
- 5 CHAIRMAN IMBRECHT: As illustrated by your presence.
- 6 [Laughter]
- 7 CHAIRMAN IMBRECHT: We thank you for those comments. I
- 8 want to stress that I think all of us welcome the collaboration
- 9 concept and an effort to try to winnow the issues down.
- It's pretty clear from today's entire hearing that we,
- 11 as I said at the front end of the discussion, we have a lot on the
- 12 plate, and so we welcome your help and support.
- 13 Let me inquire now does anyone else wish to address
- 14 RD&D?
- 15 Yes, Marv.
- 16 MR. LIEBERMAN: Mr. Chairman, just very briefly. I
- forgot to mention that we did file comments in the renewables
- docket, and I didn't want to take up time this morning. But just
- to make sure there's no misunderstanding, EPRI's comments in
- 20 renewables are contained in the written comments that we filed
- today. And we'll be working with that group also.
- 22 CHAIRMAN IMBRECHT: So noted. Thank you.
- 23 Yes?
- 24 MS. LUCKHARDT: I just have three quick points. Jane
- Luckhardt again. Three quick points on RD&D.

- I believe that the RD&D plan needs to address or define success and so that when you're analyzing programs you can really look at them practically to determine whether you really can reach a success. Because there's just so little money allocated to
- $\mathbf{5}$ RD&D, to this whole program, that it really needs to be very
- 6 practical.
- And I think that the Staff should work specifically with industry and within their own staff to determine and help define what projects really will have practical solutions with this limited amount of money.
- And as a last point, I believe the plan should also

 address to a small extent creating a real market within California

 such that RD&D successes can compete and become a part of the

 electricity market in California.
- Thank you.
- 16 CHAIRMAN IMBRECHT: Thank you. Further comments?
- 17 Drake.
- 18 MR. JOHNSON: Thank you again. My name is Drake
 19 Johnson. I'm representing Southern California Edison. I checked
 20 the "all" box, I think, on there.
- 21 CHAIRMAN IMBRECHT: But got lost in the stack.
- 22 MR. JOHNSON: Got lost in the stack.
- I'd like to reiterate something that's been said before.
- I think that clearly that the CEC's Staff participation in the R&D
- working group is admirable. That group has been operating over

- about a two-year period, and I think we have developed a number of consensus issues. I think it's true the comments that have been made earlier about the open process.
- Once again we are here to continue our support in that
 effort and will do so. We think that the issues that have been
 laid out in the En Banc Notice are on target, and we will proceed
 with that. Clearly there's some room for definition and
 evaluation, and I think the proceedings that will move forward
 will do that. And we look forward again to participating with the
 Staff and the other stakeholders in this process.
- 11 CHAIRMAN IMBRECHT: Okay. Thank you.
- 12 Further comments?

21

- My, my, we've come to the --. Yes, I want to thank

 everyone for your participation. As I mentioned, we do have an

 order for consideration in terms of assignments. I also again

 want to emphasize the fact that I would expect that there'll be a

 lot of cross-fertilization with all five of us participating not

 only in the committees that we're assigned to but in terms of

 other committees as well.
 - So let me throw this open for discussion. There is one typographical error. The opening paragraph says, "Pursuant to Section 25111." It's actually 25211 I am informed.
- I welcome any further discussion, or we can put this up for consideration.
- 25 VICE CHAIR RAKOW: Do you need a motion on this?

1	CHAIRMAN IMBRECHT: Yes. Yes, we do.
2	VICE CHAIR RAKOW: I would like to move that we adopt
3	the following Commission policy committees and structure that are
4	in the Draft 10/16/96 in the matter of our internal management
5	procedures.
6	We don't have to go through all the assignments?
7	CHAIRMAN IMBRECHT: No, we've done that.
8	I'll second it.
9	And let me also just indicate that all those we
10	currently had on our mailing list for all three dockets and those
11	that have submitted forms today will receive a copy of the order
12	as expeditiously as possible.
13	So, if there's no further discussion, what's the
14	pleasure of the Commission?
15	Is there objection to unanimous roll call? Hearing
16	none, Ayes, five; No's, none.
17	Is there any other business to come before us?
18	Thank you all again. It's been a long day. I think
19	we've all shown a great deal of stamina. We look forward to your
20	continued participation.
21	We stand in adjournment.
22	[Whereupon the proceedings adjourned at approximately
23	3:40 P.M.]

1	CERTIFICATE OF REPORTER
2	I, S. RICE, a duly commissioned Reporter of
3	CourtScribes, do hereby declare and certify under penalty of
4	perjury that I have recorded the foregoing proceedings which were
5	held and taken at the CALIFORNIA ENERGY COMMISSION in Sacramento,
6	California on the 16th day of October 1996.
7	I also declare and certify under penalty of perjury that
8	I have caused the aforementioned proceedings to be transcribed,
9	and that the foregoing pages constitute a true and accurate
10	transcription of the aforementioned proceedings.
11	I further certify that I am not of counsel or attorney
12	for any of the parties to said hearing, nor in any way interested
13	in the outcome of said hearing.
14	Dated this 23rd day of October 1996 at Foresthill,
15	California.
16	
17	
18	//signed//
19	S. RICE
20	REPORTER
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